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EFTA-STOFNANIR

EFTIRLITSSTOFNUN EFTA

**Auglýst eftir athugasemdum, í samræmi við ákvæði 2. mgr. 1. gr. I. hluta bókar 2013/EES/24/01
3 við samning milli EFTA-ríkjanna um stofnun eftirlitsstofnunar og dómstóls, varð-
andi ríkisaðstoð í tengslum við hugsanlega aðstoð við fimm aðila sem stunda rekstur
almenningsvagna í Austur-Agða-fylki**

Ákvörðun Eftirlitsstofnunar EFTA 60/13/COL frá 6. febrúar 2013, sem er birt á upprunalegu, fullgiltu tungumáli á eftir þessu ágripi, markar upphaf málsmeðferðar samkvæmt 2. mgr. 1. gr. I. hluta bókar 3 við samning milli EFTA-ríkjanna um stofnun eftirlitsstofnunar og dómstóls. Stjórnvöldum í Noregi hefur verið tilkynnt um málsmeðferðina með afriti af ákvörðuninni.

Eftirlitsstofnun EFTA veitir, með þessari auglýsingu, EFTA-ríkjunum, aðildarríkjum Evrópusambandsins og áhugaaðilum eins mánaðar frest frá birtingardegi þessarar auglýsingar til að gera athugasemdir við ráðstöfunina sem um ræðir. Athugasemdirnar skal senda á eftirfarandi póstfang:

EFTA Surveillance Authority
Registry
Rue Belliard/Belliardstraat 35
1040 Bruxelles/Brussel
BELGIQUE/BELGIË

Athugasemdum, sem berast, verður komið á framfæri við stjórnvöld í Noregi. Þeim, sem leggja fram athugasemdir, er heimilt að óska nafnleyndar og skulu slíkar óskir vera skriflegar og rökstuddar.

Ágrip

Aðdragandi

Almenningssamgöngur í Noregi lúta ákvæðum laga um flutningastarfsemi í atvinnuskyni frá 2002 og reglugerðar um flutningastarfsemi í atvinnuskyni frá 2003. Samkvæmt ákvæðum laga og reglugerðar um flutningastarfsemi í atvinnuskyni féllu úr gildi eldri lög sem voru efnislega sambærileg. Í lagamma þessum er m.a. kveðið á um kerfi sérleyfa sem eru nauðsynleg til að fyrirtæki séu hlutgeng til að stunda rekstur almenningsvagna og með honum er sveitarstjórn, eins og fylkisstjórn Austur-Agða, lagt á herðar að greiða bætur til fyrirtækja sem aka á áætlunarleiðum sem skila ekki hagnaði. Slíkar bótagreiðslur geta verið inntar af hendi til að standa straum af mismun á tekjum af farmiðasölu og kostnaði við rekstur þjónustunnar.

Samningar um rekstur staðbundinna áætlunarferða almenningsvagna, svo og skólaaksturs, í Austur-Ögðum voru, frá því fyrir gildistöku EES-samningsins, gerðir beint við fimm rekstraraðila (sjö fyrir 2009) en á grundvelli þeirra voru sérleyfishöfum á áætlunarleiðum sem skiluðu ekki hagnaði greiddar árlegar bætur í samræmi við afgreiðslu á fjárhagsáætlun fylkisins. Bætur voru greiddar út í einu lagi á ári hverju og var fjárhæðin byggð á kostnaði sem féll til næstu ár á undan, að teknu tilliti til ýmissa leiðréttingarstuðla. Frá 2004 hefur ný aðferð verið notuð við útreikning á bótum vegna almannaðjónustu.

Austur-Agðir hafa gert samninga um staðbundnar áætlunarferðir almenningsvagna og skólaakstur við eftirtalin félög: Birkeland Busser AS, Frolandsruta Frode Oland, Høyvåggruta AS, þar til það sameinaðist Nettbuss Sør AS árið 2009, Nettbuss Sør AS, Risør og Tvedestrand Bilruter AS („RTB“), þar til það sameinaðist Nettbuss Sør AS árið 2009, Setesdal Bilruter L/L og Telemark Bilruter.

Rekstraraðilarnir stunda allir viðskiptastarfsemi, auk starfsemi í tengslum við almannaðjónustu. Starfsemi þessi lýtur að vöruflutningum, akstri langferðabifreiða, leigubíla og hraðferða. Rekstraraðilarnir hafa þó ekki með samræmdum hætti haldið aðskilið bókhald á öllu tímabilinu fyrir viðskiptastarfsemi annars vegar og starfsemi í almannaðjónustu hins vegar.

Að auki hafa nokkur sveitarfélög, ásamt fylkjunum Vestur-Ögðum og Austur-Ögðum, sett á fót samvinnuverkefni, sem vísað er til sem ATP-verkefnisins og miðar að því að halda úti bættri almenningsvagnþjónustu, að því er fram kemur í upplýsingum frá norskum stjórnvöldum. Frá árinu 2004 hefur aðeins Nettbuss Sør AS fengið beina styrki að fjárhæð um ein milljón norskra króna (tvær milljónir norskra króna frá 2010) á grundvelli þess verkefnis.

Mat á ráðstöfun um árlegar bætur

Er um ríkisaðstoð að ræða?

Að áliti Eftirlitsstofnunar EFTA liggur ekki ljóst fyrir hvort árlegar bótagreiðslur vegna almannapjónustu til sérleyfishafa feli í sér ríkisaðstoð. Árlegu bótagreiðslurnar hafi ekki verið ákvarðaðar samkvæmt reglum um opinber innkaup. Spurningin sé hvort þær séu sambærilegar þeim kostnaði sem vel rekið fyrirtæki með viðunandi tækjakost hefði stofnað til. Svo virðist sem ekki hafi verið farið að dómaframkvæmd í Altmark-málinu og því muni bæturnar að öllum líkindum fela í sér ríkisaðstoð í skilningi 1. mgr. 61. gr. EES-samningsins.

Eðli aðstoðarinnar

Eftirlitsstofnun EFTA hefur komist að þeirri niðurstöðu að aðstoðin hafi að miklu leyti verið veitt samkvæmt fyrirbyggjandi aðstoðarkerfi, sem grundvallaðist á ákvæðum laga um flutningastarfsemi í atvinnuskyni, reglugerðar um flutningastarfsemi í atvinnuskyni og laga um menntun, eins og þeim hefur verið beitt í Austur-Ögðum frá því fyrir gildistöku EES-samningsins. Eftirlitsstofnun EFTA getur á þessu stigi ekki skorið úr um hvort öll aðstoð sem veitt hefur verið hafi grundvallast á því aðstoðarkerfi. Að auki getur Eftirlitsstofnun EFTA ekki metið hvort aðstoðarþáttur kerfisins hafi breyst við innleiðingu ALFA-aðferðarinnar árið 2004 og hvort kerfið teljist vera nýtt aðstoðarkerfi frá þeim tíma.

Samrýmist aðstoðin samkeppnisreglum?

Á þessu stigi er ekki annað að sjá en að greiðslur, sem inntar voru af hendi samkvæmt sérleyfunum sem var úthlutað beint, gætu verið bótagreiðslur vegna almannapjónustu sem samrýmist 49. gr. EES-samningsins. Mat á því í lokaákvörðuninni hvort ráðstöfunin sem er til rannsóknar samrýmist EES-samningnum myndi þannig beina athyglinni að því hvort um ofgreiðslu bóta væri að ræða.

Mat á ráðstöfun um árlega styrki til Nettbuss Sør AS

Er um ríkisaðstoð að ræða?

Nettbuss Sør AS hefur enn fremur tekið við beinum styrkjum að fjárhæð um ein milljón norskra króna (tvær milljónir norskra króna frá 2010) á grundvelli ATP-verkefnisins. Þessi sértæka ráðstöfun, eins og hún er kölluð, virðist veita efnahagslegan ávinning sem ólíklegt er að Nettbuss Sør AS hefði notið við venjuleg markaðsskilyrði. Eftirlitsstofnun EFTA hefur þó ekki fengið fullnægjandi upplýsingar til að geta metið á tilhlýðilegan hátt hvort árlegu greiðslurnar feli í sér ríkisaðstoð.

Samrýmist aðstoðin samkeppnisreglum?

Að því er varðar ATP-verkefnið, getur Eftirlitsstofnun EFTA ekki, vegna ónógra upplýsinga, lagt mat á hvort sú ráðstöfun samrýmist EES-samningnum á grundvelli 49. gr. eða annars ákvæðis í EES-samningnum.

Niðurstaða

Með hliðsjón af því, sem hér hefur verið rakið, hefur Eftirlitsstofnun EFTA ákveðið að hefja formlega rannsókn í samræmi við ákvæði 2. mgr. 1. gr. I. hluta bókunar 3 við samning milli EFTA-ríkjana um stofnun eftirlitsstofnunar og dómstóls. Áhugaaðilum er gefinn kostur á að leggja fram athugasemdir og skulu þær berast áður en mánuður er liðinn frá því að ákvörðun þessi birtist í *Stjórnartíðindum Evrópusambandsins*.

EFTA SURVEILLANCE AUTHORITY DECISION**No. 60/13/COL****of 6 February 2013****opening the formal investigation procedure concerning potential aid to public bus transport providers in Aust-Agder County****(Norway)**

The EFTA Surveillance Authority (“the Authority”)

HAVING REGARD to:

The Agreement on the European Economic Area (“the EEA Agreement”), in particular to Articles 49, 61 to 63 and Protocol 26,

The Agreement between the EFTA States on the Establishment of a Surveillance Authority and a Court of Justice (“SCA”), in particular to Article 24,

Protocol 3 to the Surveillance and Court Agreement (“Protocol 3”), in particular to Article 1 of Part I and Articles 4 (4), 6 and 13 of Part II,

Whereas:

I FACTS**1. Procedure**

- 1) By letter dated 23 March 2011 (Event No 591767) the Authority received a complaint (“the complaint”) from the Norwegian bus company *Konkurrenten.no* (“the complainant”) alleging that unlawful state aid is involved in the contracts awarded by Aust-Agder County, Norway (“Aust-Agder”) to several bus operators for the supply of local bus transport services in Aust-Agder.
- 2) Furthermore, the complaint alleges breaches of the EEA procurement rules. That aspect of the complaint is dealt with by the Authority’s Internal Market Affairs Directorate as Cases No 69656 and 69548. On 12 October 2011, the Authority issued a letter of formal notice to Norway for failure to comply with the principles of non-discrimination and transparency laid down in Articles 4 and 48 of the EEA Agreement by allowing Aust-Agder to award, and prolong bus transport concessions without any form of publication (Event No 607316). On the same grounds, on 22 June 2012, the Authority delivered a reasoned opinion to Norway (Event No 620449).
- 3) The present decision only covers the state aid part of the complaint which has been investigated by the Authority’s Competition and State aid Directorate.
- 4) By letter dated 10 November 2011 (Events Nos 612071 and 614791), the Authority informed the Norwegian authorities that the complainant also alleges that unlawful state aid is involved in the award of the contracts for local bus transport services, and sent a request for information. By letter dated 9 December 2011 (Event No 618202), the Norwegian authorities replied to the Authority’s request. Additional requests for information were sent to the Norwegian authorities on 13 March 2012 (Event No 624061) and on 17 October 2012 (Event No 648686), to which the Norwegian authorities replied by letters dated 10, 11 May 2012 (Events Nos 634034 and 634269) and 15 November 2012 (Event No 653639), respectively. By email dated 15 January 2013 (Event No 659645), the Authority asked for additional information, to which it received replies by emails dated 17, 22, 23, 24 January and 30 January 2013 (Events Nos 660036, 660348, 660467, 660486, 660960, 661258 and 661576).
- 5) On 19 December 2012 the Authority adopted its Decision closing the formal investigation into potential aid to AS Oslo Sporveier and AS Sporveisbussene. This case concerned an existing aid scheme in local public transport that was governed by the same legislative framework as the present case. In the view of the Authority, it was necessary to conclude on that case before adopting an opening decision for the contracts awarded by Aust-Agder.

2. The complaint

- 6) The complainant “Konkurrenten.no” is a privately owned Norwegian bus transport operator. It claims that the award of contracts by Aust-Agder without any form of competition has favoured Nettbuss Sør AS and several other the complainant’s competitors during the period 2004-2016, as well as before that period. The complainant takes the view that the compensation paid according to these contracts involves unlawful state aid. It refers in particular to the Authority’s Decision No 254/10/COL of 21 June 2010 (*AS Oslo Sporveier and AS Sporveisbussene*) submitting that the contracts in this present case also constitute unlawful state aid.
- 7) The complainant furthermore submits that Aust-Agder has for many years granted substantial state aid under the contracts. In particular, Nettbuss Sør AS is claimed to have received significant advantages. The complainant argues that in 2009, Aust-Agder increased the compensation to Nettbuss Sør AS by as much as 37% without any corresponding increase in the production level. According to the complainant, this shows that the compensation that Aust-Agder has been paying out is above the market price.
- 8) The complainant alleges that in 2010 Nettbuss Sør AS received more than 70% of the annual compensation that Aust-Agder paid to the bus transport operators and that this has led to a serious distortion in the local bus transport market, as well as in the express bus market.
- 9) The complainant argues that the compensation paid by Aust-Agder represents as much as 68.5% to 88.4% of the expected costs of the bus operators for performing local transport services.
- 10) Furthermore, the complainant refers to the compensation mechanisms in the contracts between Aust-Agder and the bus operators. These mechanisms set out: (1) that the parties can adjust productions and compensation annually and that the bus operators have a right to propose “production changes”; (2) that the compensation automatically increases in response to higher labour costs, higher fuel costs and any increase in the general consumer price index; (3) that the bus operator can also renegotiate the compensation in response to “changes in public levies or laws and regulations”. Such negotiations can lead to “extraordinary adjustments of the compensation, changes in production or other measures”; and finally, (4) that Aust-Agder must allocate NOK 1 million per year for “research and environmental measures” to the bus operators.
- 11) The complainant alleges that the compensation has been increased due to these mechanisms and that Aust-Agder has displayed a lack of interest in holding the operators to the terms of the contracts.

3. Background – the legislation on local scheduled and school bus transport

3.1 *Local scheduled bus transport* ⁽¹⁾

3.1.1 *Centralised State responsibility*

- 12) At the time of the entry into force of the Transport Act of 1976, ⁽²⁾ the Norwegian State (the Ministry of Transport) was responsible for local scheduled transport services. State transport agencies managed the local scheduled transport in each county.

3.1.2 *De-centralisation process*

3.1.2.1 Introduction

- 13) Shortly after the entry into force of the Transport Act of 1976, a de-centralisation process was initiated. From 1 January 1979, the powers of the Ministry of Transport could be delegated to county level. At the same time, the State transport agencies were turned into county administrative bodies.
- 14) In 1981, with the introduction of Article 24a to the Transport Act of 1976, by providing funding to the counties, the State could confer the responsibility for financing local scheduled transport to the counties. ⁽³⁾

⁽¹⁾ This section is an extract from the recent decision of the Authority 519/12/COL of 19.12.2012 (not yet published), closing the formal investigation into potential aid to AS Oslo Sporveier and AS Sporveisbussene.

⁽²⁾ Act of 4.6.1976 No 63 (e.i.f. 1.7.1977). Repealed and replaced by the CTA on 1.1.2003.

⁽³⁾ See the preparatory works to the amendment of the Transport Act of 1976 – Ot.prp. nr. 16 (1980–81) at page 2.

3.1.2.2 The 1980 Regulation

- 15) Another important element of the de-centralisation process was the Regulation of 19 December 1980 on compensation for providing local scheduled transport (“the 1980 Regulation”). Its Article 1 stated that the county has the responsibility to finance local scheduled transport. Pursuant to Article 3, the amount of the compensation should be decided on an annual basis, based on the difference between estimated income according to the decided tariffs and discounts, and reasonable costs.
- 16) The 1980 Regulation also contained rules on control and access to information and clarified the roles of, on the one hand, the Ministry of Transport and, on the other, the counties. Its Article 7 provided the legal basis for the Ministry to issue further rules and guidelines for the compensation of local scheduled transport.

3.1.2.3 The 1982 Regulation and the KS and NABC Standard Main Agreement

- 17) On 1 January 1983, the 1980 Regulation was replaced by the Regulation of 2 December 1982 on compensation for providing local scheduled transport (“the 1982 Regulation”). Its Article 4 of the 1982 Regulation imposed an obligation on the counties to enter into agreements with the concessionaires on the compensation for the provision of the scheduled public transport. On this basis, the Norwegian Association of Local and Regional Authorities (“KS”) and the Norwegian Association of Bus Companies (“NABC”), ⁽⁴⁾ concluded a standard main agreement (“the KS and NABC Standard Main Agreement”) and a standard yearly compensation agreement to be used by each county when concluding agreements for the provision of local scheduled bus transport. As regards the calculation of the compensation, the standard agreement was based on the same principles as Article 3 of the 1980 Regulation. The standard main agreement also provided for a separation of costs between the local bus transport services and other commercial services.

3.1.2.3 The 1985 Regulation

- 18) With the adoption of a new income system for the counties, a new Regulation on Compensation for Local Transport was adopted in 1985 (“the 1985 Regulation”). The new income system for the counties (and municipalities) entailed that the central contribution for local transport was given as a lump sum. The main focus of the 1985 Regulation was the relationship between the Ministry of Transport and the counties. The 1985 Regulation was repealed on 1 January 1987 by a new regulation ⁽⁵⁾ which remained in force until 30 April 2003 when it, in turn, was replaced by the Commercial Transport Regulation (see below).

3.1.3 *Commercial Transport Act 2002 and Commercial Transport Regulation 2003*

- 19) At present, the local scheduled bus transport sector is regulated by the Commercial Transport Act of 2002 (“CTA”) ⁽⁶⁾ and the Commercial Transport Regulation of 2003 (“CTR”). ⁽⁷⁾ The CTA repealed and replaced the Transport Act of 1976. ⁽⁸⁾ The CTR repealed and replaced two regulations. ⁽⁹⁾
- 20) Further, the Norwegian authorities submit that the relevant provisions have not been significantly altered since the entry into force of the EEA Agreement in 1994.

3.1.4 *Administrative responsibility of the counties*

- 21) In Norway, the responsibility for providing local public transport services is conferred on the counties. However, the counties are not under any obligation to offer such services.
- 22) The counties can either administer local bus transport services through their own organisation or through an administrative company ⁽¹⁰⁾ set up by the county. The CTA provides that when the county sets up an administrative company, the funds intended for the financing of the local bus

⁽⁴⁾ In Norwegian: Norsk Rutebilerforbund.

⁽⁵⁾ Regulation of 12.8.1986 No 2170 (e.i.f. 1.1.1987).

⁽⁶⁾ Act of 21.6.2002 No 45 (e.i.f. 1.1.2003).

⁽⁷⁾ Regulation of 26.3.2003 No 401 (e.i.f. 1.4.2003).

⁽⁸⁾ Act of 4.6.1976 No 63 (e.i.f. 1.7.1977). Repealed and replaced by the CTA on 1.1.2003.

⁽⁹⁾ Regulation of 12.8.1986 No 2170 (e.i.f. 1.1.1987) and Regulation of 4.12.1992 No 1013 (e.i.f. 1.1.1994). Both repealed and replaced by the CTR on 1.4.2003.

⁽¹⁰⁾ In Norwegian: *Administrasjonsselskap*.

transport services will be allocated to that company. ⁽¹¹⁾ The administrative companies can either obtain the bus transport services from a third party, or provide the services themselves.

3.1.5 *Co-financing of local transport services by the State and counties*

- 23) The counties partly finance the local transport services with tax revenue. In addition, under the CTA the counties receive state funding by way of annual block grants. ⁽¹²⁾ The amount of the grants is determined on the basis of the extent to which the counties need contributions from the State. Therefore, the counties have to provide the Ministry of Transport with budgets, accounts and other relevant information necessary to assess the need for contributions. ⁽¹³⁾ The Norwegian authorities have stated that if a county reduces the amount of the block grant used for the financing of local scheduled transport costs, this would have consequences for future grants.

3.1.6 *Concessions*

3.1.6.1 Introduction

- 24) Under the CTA, concessions are required to carry out scheduled passenger transport services by bus for remuneration (i.e. for payment by the users (the passengers) of the transport services). ⁽¹⁴⁾
- 25) Both a general and a special concession are required for operators of scheduled passenger transport services by bus for remuneration.

3.1.6.2 General concession for passenger transport

- 26) Undertakings providing passenger transport services for remuneration must have a general concession. ⁽¹⁵⁾ In order to obtain a general concession, the applicant must (i) provide a certificate of good conduct, (ii) have satisfactory financial means and abilities, and (iii) have satisfactory professional qualifications. ⁽¹⁶⁾ General concessions are not time limited. ⁽¹⁷⁾

3.1.6.3 Special concessions for scheduled passenger transport

- 27) In addition to the general concession, any undertaking wishing to carry out scheduled passenger transport for remuneration must have a special concession. ⁽¹⁸⁾ There are two types of special concessions: (i) area concessions, and (ii) route specific concessions. The area concession is of a residual nature, in that it permits its holder to operate scheduled bus transport services in the entire area covered, in so far as other route specific concessions have not been granted in the area. The holder of a route specific concession is the sole entity entitled to operate scheduled bus transport on that route.
- 28) The special concession confers upon the concessionaire both a right and a duty to carry out the transport service as set out in the concession. ⁽¹⁹⁾ When applying for a special concession, a proposal for a transportation schedule and tariffs must be submitted. ⁽²⁰⁾ Schedules and tariffs are subject to the control of the counties. ⁽²¹⁾ The counties can order changes in the schedules and tariffs. ⁽²²⁾

⁽¹¹⁾ Article 23 CTA.

⁽¹²⁾ Article 22(3) CTA.

⁽¹³⁾ Article 22(4) CTA.

⁽¹⁴⁾ Articles 4 and 6 CTA.

⁽¹⁵⁾ Article 4(1) CTA.

⁽¹⁶⁾ Article 4(2) CTA and Chapter I of the CTR.

⁽¹⁷⁾ Article 27(1) CTA.

⁽¹⁸⁾ Article 6(1) CTA.

⁽¹⁹⁾ Article 25 CTR.

⁽²⁰⁾ Articles 28 and 29 CTR. These are the requirements the Authority considers to be the most relevant for the purposes of describing the national scheme, however, a number of other detailed requirements for a special concession are set out in the CTR.

⁽²¹⁾ The Ministry of Transport has delegated its competence for setting the tariffs to the counties. However, some rebates are determined on the national level. In practice, the Ministry has instructed all the counties to ensure that local scheduled bus transport operators carrying out a public service offer a 50% price reduction to children, senior and disabled citizens.

⁽²²⁾ Articles 28 and 29(2) CTR. On the basis of Article 28(3) CTR, the Ministry of Transport has the competence to give guidelines on the content and publication of the transportation schedules. The Ministry of Transport's Circular Letter N-1/2006 contains supplementary guidelines on the publication of route schedules. Before 2006, Article 28 CTR regulated certain aspects of the publication of route schedules. These aspects were taken out in 2006. In practice, the Circular Letter N-1/2006 refers to the old provision (Article 28 CTR) as it was before the amendment, and states that the requirements of the old provision, until further notice, shall be considered as a guideline for the content of the route schedule.

- 29) Special concession can either be awarded for periods of up to 10 years (i) through tender procedures and granted for the period determined in the tender procedure, ⁽²³⁾ which in any event will not be for a longer period than 10 years ⁽²⁴⁾, or (ii) directly, *i.e.* outside any tender procedure for a 10 year period. ⁽²⁵⁾

3.1.6.4 Ticketing systems

- 30) The concessionaires must deploy ticketing systems approved by the counties. ⁽²⁶⁾

3.1.6.5 Contracts

- 31) To complement the concessions, the counties may enter into contracts with the concessionaires about the provision of public services. The counties are free to determine the form of these contracts. ⁽²⁷⁾

3.1.6.6 Compensation

- 32) The counties are responsible for compensating the concessionaires. ⁽²⁸⁾ Compensation is only granted to undertakings that operate unprofitable routes (*i.e.* where the revenue generated from the sale of tickets does not cover the cost of operating the service).

- 33) Under Article 22 CTA, counties have to compensate operators for the provision of the transport service on unprofitable routes that the counties seek to establish, or to maintain within their territories. ⁽²⁹⁾ The counties are free to determine the manner in which the concessionaires are to be compensated; the CTA and the CTR do not foresee any particular rules on how compensation is to be provided.

- 34) The Authority understands that Article 22 CTA allows for compensation to cover the cost of the public service minus the ticket revenues but including a reasonable profit, and that any compensation beyond that could not be based on the CTA.

3.2 School Transport

- 35) Since before the entry into force of the EEA Agreement in Norway on 1 January 1994, the Norwegian counties have been responsible for providing primary and high school transportation of children residing in a certain distance from the school (normally four kilometres). At present, this responsibility is laid down in the Act on Education of 1998. ⁽³⁰⁾ This Act was preceded by the Act on Primary Schools of 1969 ⁽³¹⁾ and the Act on Secondary Schools of 1974. ⁽³²⁾ In the mid-1980s, on the basis of an act amending the Act on Primary Schools and the Act on Secondary Schools, ⁽³³⁾ the counties became responsible for providing school transportation. For the sake of clarity, in this Decision the term “Education Act” will be used throughout the text to refer also to the relevant legal provisions in force in the period prior to 1999.

⁽²³⁾ Article 27(2) CTR.

⁽²⁴⁾ As stated in the preparatory works, chapter 10.1 of Prop. 113 L (2009–2010).

⁽²⁵⁾ Article 8 CTA. The possibility to tender the concessions was introduced by an amendment of the Transport Act of 1976 by Act of 11.6.1993 no 85 (e.i.f. 1.1.1994).

⁽²⁶⁾ Article 30(1) CTR. The Ministry of Transport has powers to give general guidelines for the use of electronic ticketing systems (Article 30(2) CTR). The Ministry has given such guidelines in the form of its Circular Letter N-1/2006. In that Circular Letter the Ministry has decided that the following document should serve as a standard for electronic ticketing systems – Part 3 of Handbook 206 by the Norwegian Public Roads Administration (in Norwegian: *Statens Vegvesen*).

⁽²⁷⁾ Article 22(5) CTA.

⁽²⁸⁾ Article 22(1) CTA.

⁽²⁹⁾ The Norwegian authorities, in their comments to the opening decision in case 71524 concerning alleged aid to AS Oslo Sporveier and AS Sporveisbussene, have confirmed this and explained, with reference to legal literature (*Norsk Lovkommentar*), that the preceding provision – Article 24a of the Transport Act of 1976 – was interpreted in the same way. In that regard, *Norsk Lovkommentar* to the Transport Act of 1976 (available on <http://www.rechtsdata.no/> (access requires a paid subscription)) on the issue of compensation states the following in note 43 (in Norwegian): “*I rutetransporten vil det dog ofte være aktuelt å pålegge utøver en større rutetjeneste som sammenholdt med de takster som godkjennes, ikke gir et forsvarlig økonomisk grunnlag. I slike tilfeller kan plikten bare opprettholdes dersom det ytes tilskudd, jf. § 24 a*”. Translation by the Authority: “For scheduled transport it will, however, frequently be appropriate to require the transport operator to provide a more comprehensive service that, in light of the set maximum prices, would not be of sound financial interest. Under such circumstances, the public service obligation can only be maintained against compensation, cf. Article 24a.”

⁽³⁰⁾ Act of 17.7.1998 No 61 (e.i.f. 1.8.1999).

⁽³¹⁾ Act of 13.7.1969 No 24.

⁽³²⁾ Act of 21.6.1974 No 55.

⁽³³⁾ Act of 31.5.1985 No 41.

- 36) According to the Education Act, for primary school transportation, the municipalities are obliged to pay a tariff to the county. The county, thereafter, pays the bus operator for providing the service. For high school transportation, the counties pay for monthly tickets for the students, pursuant to contracts concluded with the bus operators.

4. The award of contracts and compensation in Aust-Agder

- 37) Point 1 of the contracts entered into between Aust-Agder and the bus operators provides that “the contract commits the parties to ensure that the residents of Aust-Agder receive the best possible local scheduled and school transport services [...]”.

4.1 Potential aid recipients

- 38) Aust-Agder has concluded contracts for local scheduled and school bus transport services with the following companies:

- Birkeland Busser AS, owned by Setesdal Bilruter L/L;
- Frolandsruta Frode Oland, owned by Frode Stoltenberg Oland;
- Høyvågruta AS, until its merger with Nettbuss Sør AS in 2009;
- Nettbuss Sør AS, which is part of the Nettbuss-group and owned by the bus transport company Nettbuss AS, which is owned by Norges Statsbaner AS. ⁽³⁴⁾
- Risør and Tvedestrand Bilruter AS (“RTB”), until its merger with Nettbuss Sør AS since 2009;
- Setesdal Bilruter L/L whose three main shareholders are Sigmund Aune, Brøvig Holding AS and Bykle Municipality. Additionally, several other municipalities within Aust-Agder and some in Vest-Agder are shareholders; and
- Telemark Bilruter whose main shareholders are Vinje Municipality, Seljord Municipality and Seljord Sparebank; in addition, several municipalities in the Telemark County own shares in the company.

- 39) These companies have been operating scheduled and school bus transport in Aust-Agder since before the entry into force of the EEA Agreement in Norway on 1 January 1994. As from 2009, and following the merger of Nettbuss Sør AS with Høyvågruta AS and RTB, five operators have remained to carry out the transport services under the Aust-Agder contracts. ⁽³⁵⁾

- 40) The right and the obligation to provide local scheduled and school bus transport has been awarded through concessions, as well as, at a later stage, in combination with the award of separate contracts to the bus transport operators. The two most recent awards of concessions covered periods of ten years (1993-2003 and 2003-2013). The awards of concessions and contracts have routinely been extended to the same bus transport operators during the two concession periods.

- 41) All the operators carry out commercial activities outside the public service remit. These activities consist of freight transport, tour buses, taxi services and express bus routes.

- 42) The Norwegian authorities have stated that Telemark Bilruter AS has kept separate accounts for the public service and the commercial activities since 2000. Since 1 January 2012, the Norwegian authorities have confirmed that Telemark Bilruter has kept separate accounts for the contracts between the County of Telemark on the one hand and the County of Aust-Agder on the other. Frolandsruta Frode Oland has not kept separate accounts. Nettbuss Sør AS, L/L Setesdal Bilruter and Birkeland Busser AS introduced account separation in 2009. As for Høyvågruta AS and RTB, the Norwegian authorities have not been able to provide information whether the companies have kept separate accounts. As from their merger with Nettbuss Sør AS in 2009, their accounts have been incorporated to those of Nettbuss Sør AS.

⁽³⁴⁾ Norges Statsbaner AS (NSB) is train operator for passengers in Norway. It is owned by the Ministry of Transport and Communications. In addition to provide transport services by train or by bus, the company is also engaged in cargo trains, foreign train transport and real estate activity.

⁽³⁵⁾ The merger was notified to the Norwegian company registry on 10 and 11 June 2009 and the companies Høyvågruta AS and RTB were removed from the registry on 3 and 5 September 2009.

4.2 The award of contracts have been linked to the award of concession

- 43) With the exception of Birkeland Busser AS, all bus companies referred to above have been operating scheduled and school bus transport in the area for decades. In fact, most of them were awarded concessions shortly after the concession system was introduced in 1947. Birkeland Busser AS was established in the late 1980s and has since been operating local bus routes.

4.3 The award of contracts between 1988 and 2003

- 44) From 1988, Aust-Agder concluded agreements with each bus operator holding a concession. The duration of these agreements was for one year with the possibility of automatic renewal for a year at a time.
- 45) These agreements did not provide a formula on how to calculate the public service compensation. The compensation was based on negotiations. However, the contracts provided an obligation upon each bus company holding a concession to prepare a production plan and a budget proposal indicating their expected income and costs. This proposal should, as far as possible, be based on the accounts, statistics and also on prognosis of predictable costs and income plus the traffic evolution. Further, the proposed production costs should correspond to the costs for a normal and well run operator. This constituted the basis for the negotiations.

4.4 The award of contracts between 2004 and 2008

- 46) Following a decision by its County Council of December 2002, Aust-Agder concluded a new form of individual contracts.
- 47) According to the Norwegian authorities, the introduction of these contracts did not entail any fundamental change compared to the prior system. All contracts continued to be awarded directly to the existing operators. However, the negotiation-based compensation system was replaced by the so-called ALFA method. As of 2004, this ALFA method, which is explained in more detail below under 4.6 and 4.7, was used as a basis to calculate the compensation for the public service obligations.
- 48) The new individual contracts were initially in force from 1 January 2004 until 31 December 2006 and were prolonged by two years until 31 December 2008.

4.5 The award of contracts since 2009

- 49) On 12 June 2007, the Aust-Agder County Council decided to award new contracts directly to the existing bus companies for the next period 2009 to 2012. Following negotiations with the bus transport companies, it approved the new contracts on 9 December 2008.
- 50) The previous contracts remained largely unchanged. However, the ALFA method was supplemented by a new indexation system.
- 51) The new contracts initially ran from 1 January 2009 until 31 December 2012 and were prolonged until the end of 2016, except for the contract with Nettbuss Sør AS which was extended by two years, until 31 December 2014.

4.6 The ALFA-method to calculate the compensation for local scheduled and school bus transport (2004-2008)

- 52) As from 2004, the level of compensation continued to be concluded on negotiations between the county and the bus companies, but the basis for the negotiations changed with the introduction of a new system on how to calculate the compensation, the so-called "ALFA method".⁽³⁶⁾
- 53) According to the Norwegian authorities, the ALFA method was developed as an objective and transparent calculation model for costs connected to bus transport. A fundamental principle has been that the transport companies shall not have their remuneration calculated based on their own,

⁽³⁶⁾ There has been two parallel systems for calculation compensation for bus transport services in Norway, which share many of the same features. One system is called ALFA, as applied by Aust-Agder, while the alternative is called BUSSKOST. Both systems are based on the same core elements but the BUSSKOST is developed and exclusively managed (for a fee) by the consultancy company Asplan-VIAK.

actual costs, but according to representative assumptions for their type of enterprises. That said, the ALFA method provides for a basis for the assumption that costs shall correspond to a lower threshold. For example, normalised consumption of fuel for a certain number of operations shall correspond to a level which will mean that 33% of measured values will lie below the norm and 67% higher than the norm. This means that the system is not based on average cost, but on the cost of the 33% best run companies.

- 54) According to the Norwegian authorities, this method simulates the costs of a well-run bus company. The normalised cost calculation of bus operations under the ALFA model includes the following core elements:
- a) Calculation of production: number of kilometres per production period per vehicle; each scheduled route is registered by distance driven, time consumed, number of days per period and type of bus used. The calculation of the number of kilometres per vehicle and hours in traffic is included, as well as the average speed per period.
 - b) Calculation of costs: unit costs x numbers of kilometres per vehicle; the ALFA-method takes into account costs such as fuel, tires, spare parts, service, maintenance, carwash, costs of vehicle, cost of personnel (drivers), budgets costs (traffic costs such as ferries, toll etc.), administration costs and other shared cost. The cost of each items is partially calculated on the basis of prices for input factors multiplied by their consumption per km, which give the normalised figure per km;
 - c) Revenue from traffic operations in the production period; and
 - d) Calculation of the need for subsidies. The calculation of subsidies is built on the normalised calculation plus budget costs minus traffic revenue.
- 55) The calculation has been based on the production of transport services (i.e. the number of kilometres driven by vehicles carried out in the various vehicle groups and scheduled service groups) by each of the companies; then on the ALFA-method's average costs for the various cost items; and finally on some adjustments based on costs that are specific to the individual company due to: geographical and topographical conditions, traffic conditions and legislation, as well as tariff cited conditions.

4.7 The indexation of the ALFA-method (2009-2014/2016)

- 56) As from 2009, the ALFA method was complemented by a system of indexation linked to certain cost relevant input factors.
- 57) From then on, the costs were indexed annually according to the following formula:

$$0.55 \times L + 0.30 \times K + 0.15 \times D$$

L = change in wage cost (Statistics Norway, statistics of wages within transport)

K = change in the Consumer price index (Statistics Norway)

D = change in fuel cost (Platts Oilgram index in NOR).

- 58) The final amount of compensation continued, however to be set based on negotiations. These negotiations were concluded taking into account the calculations made the previous years by using the ALFA-method, increased costs of the bus operators and finally, the general increase of costs by the new system of indexation.

5. Financing project for ATP Kristiansand area

- 59) The complainant alleges that Aust-Agder has allocated NOK 1 million annually for “research and environmental measures” to the bus operators.

- 60) According to the information provided by the Norwegian authorities, the municipalities of Kristiansand, Sognadalen, Søgne, Vennesla, Lillesand, Birkenes and Iveland and the counties of Vest-Agder and Aust-Agder have established a cooperation project referred to as the ATP project.
- 61) On the basis of the ATP project, as from 2004, only Nettbuss Sør AS was granted directly by the project an annual amount of NOK 1 million. As from 2010, that amount was increased to NOK 2 million and was granted to Nettbuss Sør AS directly from Aust-Agder as part of their contract on local scheduled and school bus transport.

6. Comments by the Norwegian authorities

- 62) The Norwegian authorities submit that the complaint, without further elaboration, mainly refers to an Authority Decision that concerned an entirely different case, *i.e.* bus transport in Oslo. ⁽³⁷⁾ The complainant, according to the Norwegian authorities, has not substantiated how Aust-Agder has violated the state aid rules, nor has it explained how the bus companies concerned have been overcompensated. Further, the Norwegian authorities reject as incorrect the complainant's allegation that Aust-Agder has displayed a lack of interest in holding the companies to the terms of the contracts.
- 63) The Norwegian authorities further take the view that the present compensation scheme in Aust-Agder does not entail state aid within the meaning of Article 61(1) of the EEA Agreement because it fulfils the criteria laid down in the *Altmark* judgment. ⁽³⁸⁾
- 64) As regard the first *Altmark* criterion, the Norwegian authorities consider the public bus transport service obligations to be clearly defined as a service of general economic interest. In that context, the Norwegian authorities point to Article 1(1) of Regulation 1370/2007, ⁽³⁹⁾ arguing that the obligations at issue have been defined and entrusted by way of both law, concessions/licences and in the contracts concluded with the companies.
- 65) According to the second *Altmark* condition, the parameters that serve as a basis for calculating compensation must be established in advance in an objective and transparent manner in order to ensure that they do not confer an economic advantage that could favour the recipient undertakings. The Norwegian authorities submit that the introduction of the ALFA-method as from 2004, complies with the second condition. The costs, revenues and the compensation from Aust-Agder are determined in advance in an objective and transparent manner indicating all the different elements of the formula that relevant for the calculation.
- 66) With regard to the third *Altmark* condition, the Norwegian authorities argue that the calculation of the compensation according to the ALFA-method and its indexation does not exceed what is necessary to cover the costs of the discharge of the public service obligations, taking into account relevant income and a reasonable profit. They point out that the compensation in this case is calculated to cover the difference between estimated income and estimated costs of the company, being applied in an objective and transparent manner. The operating profit is also relatively low and limited for most of the companies.
- 67) Based on figures made available to the Authority, the Norwegian authorities further submit that the accounts of the companies operating the public service do not reveal any overcompensation.
- 68) With regard to the fourth *Altmark* condition, the Norwegian authorities submit that the ALFA method and the later system of indexation (see above paragraphs 52-58) are both based on a benchmarking exercise as provided in the *Altmark* judgment. Thus, the compensation is calculated on the basis of the costs and incomes of a well run undertaking and not only the average in the sector concerned.
- 69) The Norwegian authorities also submit that the scheme of compensation for public service bus transport would in any event comply with the requirements of Regulation 1370/2007.

⁽³⁷⁾ Decision No 254/10/COL dated 21.6.2010 (*AS Oslo Sporveier and AS Sporveibussene*).

⁽³⁸⁾ Case C-280/00 *Altmark Trans GmbH and Regierungspräsidium Magdeburg v Nahverkehrsgesellschaft* [2003] ECR I-7747 ("the *Altmark* judgment").

⁽³⁹⁾ Regulation 1370/2007 of the European Parliament and the Council of 23.10.2007 on the public passenger transport services by rail and by road and repealing Council Regulations (EEC) Nos 1191/69 and 1107/70 (OJ 315 3.12.2007 p.1), incorporated in the EEA Agreement by means of section 4(a) of Annex XIII to the EEA Agreement.

- 70) In particular, the Norwegian authorities argue that two of the five contracts meet the requirements of Article 5(4) of Regulation 1370/2007, which provides for thresholds below which public service contracts can be awarded directly. ⁽⁴⁰⁾ It is also submitted that due to the limited number of kilometres driven, the low contract value and the relatively short duration of the contracts, these have no direct or potential interest to an undertaking located in other EEA States than Norway.
- 71) If the Authority were to conclude that state aid was present in this case, the Norwegian authorities argue that such aid would in any event have to be classified as existing aid. In their view, the financing has been carried out on the basis of a scheme that has existed before the entry into force of the EEA Agreement in Norway in 1994.
- 72) It is further submitted that no significant changes have been made; neither to the basic features of the basis for the aid, nor to the source of financing, nor to the aims pursued by the aid. The aim of the scheme has always been to provide public passenger transport. Consequently, any aid granted in accordance with the present scheme must, the Norwegian authorities contend, be considered as existing aid.
- 73) As regards the ATP project, the Norwegian authorities have stated that the amount paid annually to Nettbuss Sør AS aims at maintaining improved bus transport services.

⁽⁴⁰⁾ Frolandsruta Frode Oland provides a total annual amount of 120 000 kilometer with a value of service concession at NOK 2 779 000 in 2010. Also, Telemark Birluter AS provides an annual amount of 220 000 kilometer with a value of service concession at NOK 7 144 000 in 2010.

II ASSESSMENT

1. The presence of State aid

1.1 State aid within the meaning of Article 61(1) of the EEA Agreement

74) Article 61(1) of the EEA Agreement reads as follows:

“Save as otherwise provided in this Agreement, any aid granted by EC Member States, EFTA States or through State resources in any form whatsoever which distorts or threatens to distort competition by favouring certain undertakings or the production of certain goods shall, in so far as it affects trade between Contracting Parties, be incompatible with the functioning of this Agreement.”

1.2 The presence of State resources

75) The Authority notes that the compensation for both local scheduled and school bus transport is paid from the public budget of Aust-Agder. In the context of Article 61(1) of the EEA Agreement, both local and regional authorities are considered to be equivalent to the State.⁽⁴¹⁾ Hence, Aust-Agder is equivalent to the State for the purposes of the EEA state aid rules. On this basis, the Authority concludes that the compensation measure implies the use of State resources.

76) Equally, the Authority notes that the ATP project is paid from the budget of municipalities and Aust-Agder. Therefore, the Authority finds that State resources are involved.

1.3 Undertaking

77) As provided by Article 61(1) of the EEA Agreement, it must also be established whether the public service compensation to the five operators (seven operators before 2009), as well as the financing from the ATP project, grant a selective economic advantage in favour of certain undertakings or the production of certain goods.

78) The beneficiaries in the present case are bus operators that engage in economic activities, inter alia scheduled and school bus transport against remuneration (see para. above). Thus, they all constitute undertakings within the meaning of Article 61(1) of the EEA Agreement.

1.4 Selectivity

79) In order to determine whether a measure is selective, the question is whether the undertaking(s) in question are in a legal and factual situation that is comparable to other undertakings in light of the objective of the measure.⁽⁴²⁾

80) In the present case, the public service compensation has been limited to five (seven before 2009) companies. Other undertakings engaging in transport activities in Norway or elsewhere in the EEA, that have been in a similar legal and factual situation, have not received public service compensation. Therefore, the Authority concludes that the award of public service compensation is selective.

81) Furthermore, the financing of NOK 1 million (NOK 2 million as from 2010) from the ATP project has only been granted to Nettbuss Sør AS. It is, thus, a selective measure.

1.5 Advantage – Compensation for a public service obligation for local scheduled and school bus transport

1.5.1 Altmark criteria

82) In order to constitute state aid, the measure must also confer an advantage that relieves an undertaking of charges that are normally borne from its budgets.

83) As regard the grant of a selective economic advantage, it follows from the Altmark judgment that where a State measure must be regarded as compensation for services provided by the recipient

⁽⁴¹⁾ Article 2 of Commission Directive 2006/111/EC on the transparency of financial relations between Member States and public undertakings (OJ L 318 17.11.2006 p. 17), incorporated at point 1a of Annex XV to the EEA Agreement.

⁽⁴²⁾ C-143/99 *Adria-Wien Pipeline and Wietersdorfer & Peggauer Zementwerke* ECR [2001] I-8365, paragraph 41.

undertakings in order to discharge public service obligations, such a measure is not caught by Article 61(1) of the EEA Agreement. In the *Altmark* judgment, the Court of Justice held that compensation for public service obligations does not constitute state aid when four cumulative criteria are met:

- *First, the recipient undertaking must actually have public service obligations to discharge and such obligations must be clearly defined.*
- *Second, the parameters on the basis of which the compensation is calculated must be established in advance in an objective and transparent manner.*
- *Third, the compensation cannot exceed what is necessary to cover all or part of the costs incurred in the discharge of the public service obligations, taking into account the relevant receipts and a reasonable profit.*
- *Fourth, and finally, where the undertaking which is to discharge public service obligations is not chosen pursuant to a public procurement procedure which would allow for the selection of the tender capable of providing those services at the least cost, the level of compensation needed must be determined on the basis of analysis of the costs which a typical undertaking, well run and adequately equipped, would have incurred.* ⁽⁴³⁾

1.5.2 1994 – 2003

- 84) According to the information provided by the Norwegian authorities, from 1994 to 2003, no objective and transparent parameters for the calculation of the compensation existed (2nd *Altmark* criterion). The compensation was in principle based on negotiations between the individual operators and Aust-Agder, which cannot exclude overcompensation, even though, according to the agreements, each operator should, prior to these negotiations, have presented a plan of the relevant route production and also provided a budget proposal of its costs and income (3rd *Altmark* criterion). In addition no method determining the level of compensation in relation to the costs of an efficient operator (4th *Altmark* criterion) was in place.
- 85) As a result, the Authority concludes that before 2004, the *Altmark* criteria were not cumulatively met.

1.5.3 Since 2004

1.5.3.1 The first *Altmark* condition

- 86) The relevant bus operators have been under public service obligations to provide local scheduled and school bus transport services in Aust-Agder.
- 87) The public service obligations have been based on (1) the CTA and the CTR, and on provisions in the Education Act, all stating that the grant of concession involves an obligation to carry out the transport services stipulated in the concession; (2) the concessions granted to the relevant operators, which cover the provision of local scheduled and school bus transport services in Aust-Agder; and (3) the individual contracts between Aust-Agder and the operators.
- 88) Further, it is possible to identify in the relevant contracts the service providers, the duration of the service period, the nature of the public service obligations of operating collective transport services in the local network. Hence, the Authority takes the preliminary view that the first condition of the *Altmark* judgement has been fulfilled since 2004.

1.5.3.2 The second *Altmark* condition

- 89) As regards the second condition, the Authority observes that the parameters for calculating the compensation changed with the introduction of the ALFA model as from 2004.
- 90) As it is presented by the Norwegian authorities, the ALFA method appears to contain parameters on how to calculate the compensation that are established beforehand in an objective and transparent manner, e.g. calculation of production on the basis of the number of kilometres per production period per vehicle or calculation of costs on the basis of unit costs multiplied by the number of kilometres per vehicle. That being said, negotiations about the exact amount of the compensation to

⁽⁴³⁾ The *Altmark* judgment, paragraphs 87-93.

be granted take place after the ALFA method has been applied. This begs the question whether the systematic use of such negotiations, *ex post*, entails that the calculation of compensation in practice leaves room for discretionary adjustment. ⁽⁴⁴⁾ As a result, the Authority, based on the information before it, has doubts as to whether the second condition of Altmark has been met since 2004.

1.5.3.3 The third Altmark condition

91) The third condition is that the compensation shall not exceed what is necessary to cover all – or part of – the costs incurred in discharging the public service obligations, taking into account relevant receipts and a reasonable profit for discharging those obligations.

92) In that regard, the EFTA Court already held in Joined Cases E-10/11 and E-11/11 :

“If it is shown that the compensation paid to the undertakings operating the public service does not reflect the costs actually incurred by that undertaking for the purposes of that service, such a system does not satisfy the requirement that compensation cannot exceed what is necessary to cover all or part of the costs incurred in the discharge of public service obligations, taking into account the relevant receipts and a reasonable profit for discharging those obligations”. ⁽⁴⁵⁾

93) It is evident from the information submitted that all operators involved carry out activities outside the public remit. However, concerning Telemark Bilruter AS, the company has not kept separate accounts for the public service contracts in Aust-Agder and its public service contracts with the county of Telemark until the end of 2011, although it has kept separate accounts for the public service and the commercial activities since 2000; concerning Nettbuss Sør AS (including the two companies that were merged with Nettbuss Sør AS in 2009: RTB and Høvågruta AS) no complete figures showing the full accounts from 2004 onwards have been submitted and Nettbuss Sør AS has not kept separate accounts before 2009; as for RTB and Høvågruta AS there has been no information submitted for the period until they ceased to exist with the merger of 2009; L/L Setesdal Bilruter and Birkeland Busser AS have not kept separate accounts before 2009; finally, as to Frolandsruta, the Norwegian authorities have not been able to provide information whether the company has kept separate accounts.

94) Consequently, at this stage, the Authority considers that there has been no complete, transparent and objective information available as to the costs and revenues of the public service operations as opposed to those of other commercial activities. Even though for some companies the accounts have been kept separate, it is not clear whether there are common costs between the public service provided in Aust-Agder and the activities outside the public service remit in Aust-Agder. Furthermore, it is not clear how these potential common costs have been allocated to avoid cross-subsidization.

95) Further, the Authority recalls that the calculation of the final compensation was not only based on the application of the ALFA method, but also on subsequent negotiations. In principle, the use of negotiations cannot guarantee that the amount of compensation finally granted does not exceed what is necessary for the discharge of public service obligations.

96) In view of the above, the Authority cannot exclude that any of the companies have been overcompensated for the provision of the public services since 2004. Given that separate accounts have not been consistently kept by the companies since 2004, and that no proper allocation of common costs has been reported, it is not clear at this stage whether the final compensation agreed on the basis of negotiations covers solely the cost of the public service. ⁽⁴⁶⁾ As a result, the Authority doubts whether the third Altmark condition has been fulfilled since 2004.

1.5.3.4 The fourth Altmark condition

97) In this case, the bus operators' compensation has not been determined on the basis of a public procurement procedure. Rather, the Norwegian authorities submit that the compensation scheme in Aust-Agder was based on a benchmarking exercise that ensures that the compensation granted covers but the cost of a well run operator (as compensation calculated under the ALFA model is based on the costs of the 33% best run bus companies).

⁽⁴⁴⁾ Commission Decision of 23.2.2011 on State aid C 58/06 (ex NN 98/05) implemented by Germany for Bahnen der Stadt Monheim (BSM) and Rheinische Bahngesellschaft (RBG) in the Verkehrsverbund Rhein-Ruhr, OJ L 210 17.8.2011 p. 1.

⁽⁴⁵⁾ Paragraph 170. See for comparison, Joined Cases C-34/01 to C-38/01 *Enirisorse* [2003] ECR I-14243, paragraphs 37-40.

⁽⁴⁶⁾ See in this respect the Judgment of the EFTA Court of 8.10.2012 in Joined Cases E-10/11 and E-11/11, paragraph 175.

- 98) The Authority acknowledges the measures taken by the Norwegian authorities to increase the efficiency of the operators concerned. However, at this stage, the Authority cannot conclude on the applicability of the fourth Altmark criterion, due to the fact that the ALFA method does not specify in detail the sample of undertakings that were taken into account for benchmarking purposes. In addition, no analytical ratios representative of productivity (such as turnover to capital employed, total cost to turnover, turnover per employee, value added per employee or staff costs to value added) or quality of supply have been submitted. ⁽⁴⁷⁾ The Authority also entertains doubts as to whether all relevant costs for the discharge of the public service correspond to the lower threshold as envisaged by the ALFA method, or only a sample (e.g. fuel consumption), and only for a certain number of operations.
- 99) Therefore, it is not clear at this stage whether the ALFA method applies a cost analysis that corresponds to the totality of the costs of an efficient undertaking – and in such a case the fourth criterion would be met – or a cost analysis that provides incentives to companies to become more efficient than before on the basis of selective cost factors – and in such a case the fourth criterion could not be met. In addition, the fact that the final compensation is set on the basis of negotiations may be held to allow for discretionary cost adjustments that cannot reflect the costs of an efficient operator.
- 100) As a result, the Authority doubts whether the fourth Altmark condition has been fulfilled since 2004.

1.5.3.5 Conclusion on the Altmark test

- 101) Based on the information submitted, the Authority cannot, at this stage, conclude that the compensation awarded since 2004 for the local scheduled and school bus transport service obligations in Aust-Agder complies with all the four criteria in the *Altmark* judgement. The presence of an advantage granted to an undertaking for performing public service obligations in the meaning of Article 61(1) of the EEA agreement cannot thus be excluded.

1.6 Advantage – ATP Project

- 102) If a recipient undertaking receives an economic advantage from the State, which it would not have obtained under normal market condition, such an advantage would normally involve state aid.
- 103) Since 2004, Nettbuss Sør AS has received NOK 1 million from the ATP project on an annual basis. In 2010 the amount was increased to NOK 2 million. This would appear to constitute an economic advantage that Nettbuss Sør AS is unlikely to have obtained under normal market conditions. However, the Authority has not received adequate information that would enable it to make a proper assessment of whether the annual payments constitute state aid.
- 104) Due to the absence of such information, the Authority cannot presently assess whether these amounts are connected to the award of compensation by Aust-Agder, or whether they constitute, or form part of, a separate scheme.
- 105) Therefore, based on the information before it, the Authority cannot exclude that the ATP project provides an advantage to Nettbuss Sør AS that may entail state aid in the meaning of Article 61(1) of the EEA Agreement.

1.7 Distortion of competition and effect on trade between Contracting Parties

- 106) Next, the Authority must examine whether the measures are *liable* to affect trade and to distort competition. ⁽⁴⁸⁾
- 107) Since before the entry into force of the EEA Agreement in Norway, several undertakings have been providing scheduled bus services in Aust-Agder. The Authority thus concludes that the annual compensation has been liable to distort competition since then. ⁽⁴⁹⁾

⁽⁴⁷⁾ See the Authority's Guidelines on the application of the state aid rules to compensation granted for the provision of services of general economic interest (not yet published), paragraphs 72 and 73.

⁽⁴⁸⁾ See Joined Cases E-5/04, E-6/04 and E-7/04, *Fesil and Finnjord and Others v EFTA Surveillance Authority* [2005] EFTA Court Report 117 at paragraph 93.

⁽⁴⁹⁾ Moreover, the Court of Justice observed in its *Altmark* judgment that since 1995, several EU Member States had voluntarily opened up certain urban, suburban or regional transport markets to competition from undertakings established in other EU Member States. The risk to inter-Member State trade was thus not hypothetical but real, as the market was open to competition (paragraphs 69 and 79).

- 108) With respect to the effect on trade and the fact that the present case concerns a local market for bus transport in Aust-Agder, the Authority recalls that in the *Altmark* judgment, which also concerned regional bus transport services, the Court of Justice held that:

“a public subsidy granted to an undertaking which provides only local or regional transport services and does not provide any transport services outside its State of origin may none the less have an effect on trade between Member States ... The second condition for the application of Article 92(1) of the Treaty, namely that the aid must be capable of affecting trade between Member States, does not therefore depend on the local or regional character of the transport services supplied or on the scale of the field of activity concerned.” ⁽⁵⁰⁾

- 109) This means that even if – as in the present case – only a local or regional bus transport market (Aust-Agder) may be concerned, public funding made available to one operator in that market is still liable to affect trade between Contracting Parties. ⁽⁵¹⁾ Consequently, the Authority considers that the annual compensation is liable to affect trade between Contracting Parties.

- 110) Moreover, the Authority takes the preliminary view that the same considerations apply, *mutatis mutandis*, both to the school transport activities ⁽⁵²⁾ and to the ATP project.

1.8 Conclusion

- 111) The Authority considers that the compensation awarded by Aust-Agder to the seven bus operators for local scheduled and school bus transport prior to 2004 constitutes state aid within the meaning of Article 61(1) of the EEA Agreement.

- 112) Furthermore, the Authority has doubts as to whether the compensation awarded by Aust-Agder to the seven bus operators for local scheduled and school bus transport from 2004 until today constitutes state aid within the meaning of Article 61(1) of the EEA agreement.

- 113) Finally, the Authority takes the preliminary view that the financing of Nettbuss Sør AS on the basis of the ATP project may entail state aid in the meaning of Article 61(1) of the EEA agreement.

2. The classification of new and existing aid

2.1 The legal provisions – the EFTA Court’s Judgement in Case E-14/10

- 114) According to Article 1(c) of part II of Protocol 3 SCA; “new aid” shall mean:

“all aid, that is to say, aid schemes and individual aid, which is not existing aid, including alterations to existing aid.”

- 115) The relevant provisions, Article 1(b)(i) and (v) of Part II of Protocol 3 SCA provide that “existing aid” shall mean:

“all aid which existed prior to the entry into force of the EEA Agreement in the respective EFTA States, that is to say, aid schemes and individual aid which were put into effect before, and are still applicable after, the entry into force of the EEA Agreement;[...]”

and

“aid which is deemed to be an existing aid because it can be established that at the time it was put into effect it did not constitute an aid, and subsequently became an aid due to the evolution of the European Economic Area and without having been altered by the EFTA State [...]”

- 116) In its judgment in Case E-14/10, the EFTA Court held:

“Whether the aid granted [...] constitutes “existing aid” [...] depends upon the interpretation of the provisions of Protocol 3 SCA [...]”

⁽⁵⁰⁾ Paragraphs 77 and 82 of the *Altmark* judgment.

⁽⁵¹⁾ See also Case 102/87 *France v Commission* [1988] ECR 4067, paragraph 19; Case C-305/89 *Italy v Commission* [1991] ECR I-1603, paragraph 26.

⁽⁵²⁾ See Commission decision to open the investigation in case C54/2007 (Germany) *State aid to Emsländische Eisenbahn GmbH* (OJ C 174 9.7.2008 p. 13), paragraph 119.

“[...]to qualify as an “existing aid measure” under the EEA State aid rules, it must be part of an aid scheme that was put into effect before the entry into force of the EEA Agreement.” ⁽⁵³⁾

2.2 Definition of an aid scheme

117) Article 1(d) of Part II of Protocol 3 provides that an “aid scheme”:

“shall mean any act on the basis of which, without further implementing measures being required, individual aid awards may be made to undertakings defined within the act in a general and abstract manner and any act on the basis of which aid which is not linked to a specific project may be awarded to one or several undertakings for an indefinite period of time and/or for an indefinite amount;”

118) Article 1(e) of Part II of Protocol 3 provides that “individual aid”:

“shall mean aid that is not awarded on the basis of an aid scheme and notifiable awards of aid on the basis of an aid scheme;”

119) This distinction is of particular importance in the context of existing aid, as Protocol 3 provides the Authority with the competence to keep under constant review existing systems of aid. ⁽⁵⁴⁾ Likewise, Section V of Part II of Protocol 3 applies only to existing aid schemes. ⁽⁵⁵⁾

120) The Authority notes that this definition entered the EEA Agreement in 2001 when the Procedural Regulation was incorporated as Part II of its Protocol 3. ⁽⁵⁶⁾ Prior to 2001, there was no similarly precise EEA law definition of an aid scheme. Moreover, the rationale for the concept of existing aid must be borne in mind, *i.e.* to provide both beneficiaries of state aid and the EFTA States with legal certainty regarding arrangements that predate the entry into force of state aid control in their legal systems, whilst empowering the Authority to bring such systems in line with EEA law.

121) Furthermore the Authority notes that the case-law of the European Courts does not provide for detailed guidance as regards the interpretation of this definition. While not bound by either, the Authority has found it useful to review its own case practice and that of the European Commission and found that existing “aid schemes” have been held to encompass non-statutory customary law ⁽⁵⁷⁾ and administrative practice related to the application of statutory ⁽⁵⁸⁾ and non-statutory law ⁽⁵⁹⁾. In one case, the European Commission found that an aid scheme relating to *Anstaltslast* and *Gewährträgerhaftung* was based on the combination of an unwritten old legal principle combined with widespread practice across Germany. ⁽⁶⁰⁾

122) The Authority observes that the compensation for carrying out bus transport in Aust-Agder has from before the entry into force of the EEA Agreement in Norway on 1 January 1994, been provided on the basis of the CTA and the CTR (and the relevant legislation preceding them). Furthermore, since before the entry into force of the EEA Agreement, compensation for the provision of school transport services has been awarded on the basis of the Act on Education (and the relevant legislation preceding it).

123) Further, in order to conclude on the existence of an aid scheme, it is necessary to examine whether the legal framework for the financing of scheduled and school bus transport in Aust-Agder meets

⁽⁵³⁾ Paragraphs 50 and 53.

⁽⁵⁴⁾ Cf. Article 1.1 of Part I of Protocol 3.

⁽⁵⁵⁾ The Authority considers that the terms “aid schemes” and “systems of aid” are synonyms

⁽⁵⁶⁾ Council Regulation 659/1999 laying down detailed rules for the application of Article 93 of the EC Treaty (OJ L 83 27.3.1999 p.1).

⁽⁵⁷⁾ See the Authority’s Decision No 405/08/COL, HFF (OJ L 79 25.3.2010 p. 40, EEA Supplement No. 14, 25.3.2010, p. 20), Chapter II.2.3.1, p. 23: *“The State guarantee on all State institutions for all their obligations follows from general unwritten rules of Icelandic public law predating the entry into force of the EEA Agreement. The guarantee is applicable to all State institutions, regardless of when they are established, or of their activities, or changes in those activities. This possible aid measure must be regarded as a scheme falling within the definition in Article 1 (d) in part II of Protocol 3 to the Surveillance and Court Agreement.”*

⁽⁵⁸⁾ See Commission Decision in Case E-45/2000 (Netherlands) *Fiscal exemption in favour of Schiphol Group* (OJ C 37 11.2.2004 p. 13).

⁽⁵⁹⁾ From the Authority’s Decision No 491/09/COL Norsk Film group (OJ C 174 1.7.2010 p. 3, EEA Supplement No. 34, 1.7.2010, p. 1), Chapter II.2 p. 8: *“the yearly payments made by the Norwegian State since the 1970s to Norsk FilmStudio AS/Filmparken AS for the production of feature films and to maintain an infrastructure necessary for the production of films were based on an existing system of aid. The Authority considers that in this case, where regular payments were consistently made over a very long period of time, the practice shows that state support was an essential element in the financing of the company. The Authority considers on that basis that the annual grants were made under an existing system of state aid within the meaning of Article 62 EEA.”* In that case, the Authority opened the formal investigation into a payment of NOK 36 million that had been made in addition to the regular payments and an alleged preferential tax measure. With Decision No 204/11/COL (OJ L 287 18.10.2012 p. 14, EEA Supplement No. 58, 18.10.2012, p. 1.) the Authority closed the procedure on the basis that the NOK 36 million payment was made on the basis of the existing aid scheme and that the tax measure did not constitute state aid.

⁽⁶⁰⁾ See Commission Decision in Case E-10/2000 (Germany) *State guarantees for public banks in Germany* (OJ C 150 22.6. 2002 p. 6).

the three criteria of Article 1(d) of Part II of Protocol 3: (i) an act on the basis of which aid can be awarded, (ii) an act that shall not require any further implementing measures, and (iii) an act that shall define the potential aid beneficiaries in a general and abstract manner.

- 124) As for the first criterion, the Authority notes that the CTA, the CTR and the Education Act are acts on the basis of which Aust-Agder awarded the compensation.
- 125) As for the second criterion, it is noted that the administration of any aid scheme requires a certain decision-making process that allows for individual awards of aid without the adoption of further implementing measures.
- 126) In turn, a mere “technical application”, as indicated above, of the provisions providing for the scheme would thus not be an implementing measure. ⁽⁶¹⁾ Moreover, the mere fact that a decision awarding aid under an aid scheme has implications for the budget of the authority administering that scheme, cannot, in the Authority’s view, mean that such decisions are to be regarded as implementing measures. ⁽⁶²⁾
- 127) In a similar vein, considering acts of entrustment, such as the award of a concession, this, as any entrustment, specifies one particular undertaking, and cannot by definition thus relate to a group of undertakings “defined in a general and abstract manner” (compare the third criterion).
- 128) In contrast, the Authority is of the view that “implementing measures” should be understood to entail a certain degree of discretion, that would influence to a significant degree the amount, characteristics or conditions under which the aid is granted. In particular, it would seem that every scheme determines the purpose which aid can be awarded for. Thus, where a public body, for example, is empowered to use different instruments to promote the local economy and grants several capital injections, this implies the use of considerable discretion as to the amount, characteristics or conditions and purpose for which the aid is granted, and is hence not to be regarded as an aid scheme. ⁽⁶³⁾
- 129) In the case at hand, Aust-Agder was responsible for the management and funding of the local scheduled and school bus transport within its territory. ⁽⁶⁴⁾ It is clear that no further legislative measures needed to be adopted for the compensation payments to the undertakings involved. The Authority, thus, is of the opinion that the CTA, the CTR and the Education Act limit the discretion of Aust-Agder, in the sense that the county is bound by that legal framework when taking decisions on the amount of compensation, the characteristics, conditions and purpose for which the aid is granted.
- 130) The compensation can only be granted for the purpose of financing local scheduled and school bus transport in the areas concerned. Aust-Agder is not entitled to award aid for different purposes on the basis of the provisions described above.
- 131) Also, the State is responsible for the coordination and development of public transport in Norway and exercises this prerogative in a way that restricts the counties’ powers.
- 132) As for the third criterion, the same compensation systems in Aust-Agder have applied and still apply to all concessionaires that are entrusted with the provision of bus services on unprofitable routes.
- 133) Accordingly, the Authority considers that an aid scheme has been and still is in place in Aust-Agder. The provisions providing for that aid scheme are the CTA, the CTR, the Education Act and the relevant administrative practice in Aust-Agder.

⁽⁶¹⁾ See Commission Decision in Case E 4/2007 (France) *Charges aéroportuaires* (OJ C 83 7.4.2009 p. 16), paragraph 56.

⁽⁶²⁾ See to that effect, the judgment of the EFTA Court in Case E-14/10 *Konkurrenten*, at paragraphs 74-75, where the EFTA Court states as follows:

“In the case at hand, the City of Oslo was entitled, under the provisions of the 1976 Transport Act and the implementing regulations, to provide financial support in order to enable the operation of non-profitable scheduled bus services. The fact that the level of the compensation was “negotiated” does not, as such, entail that the payments did not cover actual losses incurred in the operation of those services and were per se not covered by the scheme. The Court considers that in so far as the compensation payments were indeed used to finance the operation of non-profitable scheduled bus services, the defendant may correctly have classified those payments as existing aid.

The argument that the aid must be considered as new aid because it was granted on an annual and discretionary basis under the city budget must (...) be rejected.”

⁽⁶³⁾ Cf. Case SA.21654 (ex NN-69/2007 and C-6/2008) *Public Commercial Property Åland Industrihus* (OJ L 125 12.5.2012 p. 33), paragraphs 107–109 in particular.

⁽⁶⁴⁾ With the exception of primary school transportation, for which the municipalities are obliged to pay a tariff.

2.3 Definition of existing aid

- 134) Article 1(b)(i) of Part II of Protocol 3 provides that existing aid encompasses all aid which existed prior to the entry into force of the EEA Agreement in the respective EFTA States, that is to say, aid schemes and individual aid which were put into effect before, and are still applicable after the entry into force of the EEA Agreement.
- 135) Here, the provisions providing for the scheme have been in place since before the EEA Agreement entered into force in Norway on 1 January 1994. As the market for local bus transport was already exposed to some competition on that date, the Authority is of the view that the financing of local scheduled and school bus transport on the basis of the CTA, the CTR and the Education Act constitutes an existing aid scheme that existed before January 1994 and remained applicable thereafter.
- 136) Further, Article 1(c) of Part II of Protocol 3 provides that “new aid” is:
- “all aid, that is to say, aid schemes and individual aid, which is not existing aid, including alterations to existing aid;”*
- 137) In its judgment *Namur*, the Court of Justice stated the following:
- “[...] the emergence of new aid or the alteration of existing aid cannot be assessed according to the scale of the aid or, in particular, its amounts in financial terms at any moment in the life of the undertaking if the aid is provided under earlier statutory provisions which remain unaltered. Whether aid may be classified as new aid or as alteration of existing aid must be determined by reference to the provisions providing for it.”* ⁽⁶⁵⁾
- 138) Moreover, as Advocate-General Trabucchi pointed out in his Opinion in *Van der Hulst*, modifications are substantial if the main elements of the system have been changed, such as the nature of the advantage, the purpose pursued with the measure, the legal basis, the beneficiaries or the source of the financing. ⁽⁶⁶⁾
- 139) Purely formal or administrative changes to an aid scheme do not lead to the reclassification of existing aid as new. ⁽⁶⁷⁾
- 140) As shown above, the financing of bus transport services in Aust-Agder has been provided on the basis of an aid scheme consisting of the CTA, the CTR, the Education Act and the administrative practice in Aust-Agder. In 2004 the administrative practice was amended with the introduction of the ALFA method, on the basis of which new contracts were concluded for the period 2004-2008. This ALFA method was supplemented by the introduction of a new indexation system, on the basis of which new contracts with the same operators were signed to cover the period 2009-2012 with the possibility of prolongation for up to additional four years. The question is whether the introduction in 2004 of a new financing system through the ALFA method and its later indexation can be considered as features that change the existing aid scheme to new aid.
- 141) The ALFA method, as explained above in Part I, Sections I, 4.6 and 4.7, is a system used to calculate the costs connected to bus transportation. Its later indexation introduced several cost relevant parameters, such as fuel costs or wage costs, on the basis of which the compensation is to be calculated. The introduction of this system does not appear to have changed the legal basis and the aim for awarding the compensation or the beneficiaries involved. Nevertheless, the Authority doubts whether the substance of the scheme remained unaffected. Before 2004, the compensation was determined on the basis of negotiations and the compensation so agreed might simply have covered the difference that could not be covered by revenues, including a reasonable profit. As a result, the Authority doubts whether the basic features on how to calculate the compensation have been significantly altered by the introduction of the ALFA method.
- 142) The Authority recalls that if an alteration affects the substance of an existing aid scheme and it is not clearly severable from it, then the whole scheme is transformed into new aid. ⁽⁶⁸⁾

⁽⁶⁵⁾ Case C-44/93 *Namur-Les Assurances du Crédit* [1994] ECR I-3829, paragraph 28.

⁽⁶⁶⁾ Opinion of Advocate General Trabucchi in Case 51/74 *Van der Hulst* [1975] ECR 79.

⁽⁶⁷⁾ See Article 4(1) of the consolidated version of the Authority's Decision No 195/04/COL of 14.7.2004 on the implementing provisions referred to under Article 27 of Part II of Protocol 3 (available at: <http://www.eftasurv.int/media/decisions/195-04-COL.pdf>). See also the opinion of Advocate General Lenz in *Namur*.

⁽⁶⁸⁾ Case T-195/01 *Gibraltar v Commission* ECR [2002] II-2309, paragraphs 109 ff.

- 143) Therefore, the Authority doubts whether the change introduced with the ALFA method and its indexation has substantially altered the existing aid scheme. In case the Authority would come to the conclusion that this change is substantial, and not severable from it, the scheme, in its entirety, would have turned into new aid as of 1 January 2004.

2.4 Conclusion

- 144) The Authority concludes that there is an aid scheme in place in Aust-Agder based on the CTA, the CTR, the Act on Education and the administrative practice. The Authority is of the view that scheme was existing in nature at least until the end of 2003, but has doubts as to whether the scheme may have turned into new aid with the introduction of the ALFA method on 1 January 2004.

3. Whether the aid was granted on the basis of an existing aid scheme

- 145) In its judgment in Case E-14/10, the EFTA Court stated the following on the question of the existing or new nature of the aid:

“(…) in so far as the compensation payments were indeed used to finance the operation of non-profitable scheduled bus services, the [Authority] may correctly have classified those payments as existing aid.

However, (….) any aid granted to Oslo Sporveier in excess of the losses actually incurred in connection with the services in question cannot be regarded to constitute, on the basis of that aid scheme, existing aid (….)”⁽⁶⁹⁾

- 146) It follows from the judgment of the EFTA Court that only payments made on the basis of the existing aid scheme can be considered as existing aid disbursed under that scheme. Conversely, payments not made on the basis of the provisions providing for the scheme cannot be protected by the existing aid nature of that scheme.⁽⁷⁰⁾
- 147) The Authority doubts at this stage whether the aid, in its entirety, has been granted on the basis of an existing aid scheme, which entitled concessionaires that provided public scheduled bus services in Aust-Agder to a compensation which would cover the difference between ticket revenue and cost for discharging the public service, including a reasonable profit. It is recalled that, the bus operators have not consistently kept separate accounts for public service activities and the activities outside the public service remit.⁽⁷¹⁾ Nor can the Authority determine whether common costs have been properly (or at all) allocated between these two kinds of activities.
- 148) In line with the above cited judgment of the EFTA Court, the Authority is of the view that any aid not granted on the basis of the existing aid scheme would have to be qualified as new aid.
- 149) In addition, the Authority at present has not received enough information that would enable it to consider whether the financing of Nettbuss Sør AS on the basis of the ATP project is part of the overall existing aid scheme at place in Aust-Agder. To the extent, thus, that the ATP project is not part of that existing aid scheme, it constitutes new aid.

4. Notification of new aid

- 150) According to Article 1(3) of Part I of Protocol 3, new aid must be notified to the Authority, and cannot be put into effect before the Authority has taken a decision authorising it (the standstill obligation).
- 151) Should the Authority conclude that new aid has been granted, there would be a breach of the standstill obligation, given that this aid has been put into effect, whilst not having been notified to, nor approved by, the Authority.

⁽⁶⁹⁾ See paragraphs 74 and 76.

⁽⁷⁰⁾ The same logic applies for schemes that have been approved by the Authority or the European Commission. See for example Case C-47/91 *Italy v Commission* [1994] ECR-4635, paragraphs 25–26.

⁽⁷¹⁾ See paragraph of this Decision.

5. Compatibility

5.1 The legal framework

- 152) The compatibility of public service compensation for transport by road ⁽⁷²⁾ is assessed on the basis of Article 49 of the EEA Agreement. This provision cannot be applied directly, but only by virtue of Council Regulations, i.e. Regulation 1191/69 ⁽⁷³⁾ or Regulation 1370/2007 ⁽⁷⁴⁾. An essential element under both regulations is to verify that aid in the form of public service compensation only covers the cost of the public service (including a reasonable profit) and does not lead to overcompensation.

5.2 Potential aid granted outside an existing aid scheme

- 153) In case the compensation for local scheduled and school bus transport services was granted in excess of what was allowed for under the existing aid scheme (until 2004, or alternatively, until today, if the nature of the aid was not altered by the introduction of the ALFA method), this would constitute new aid. It is the Authority's preliminary view that such new aid, which in practice would represent a form of overcompensation, would likely to be incompatible with the EEA Agreement, in particular its Article 49 and Regulations 1191/69 or 1370/2007, as overcompensation by definition exceeds what is necessary for the operation of the public service.

5.3 Potential new aid granted after 2004

- 154) In case the Authority should come to the conclusion that the introduction of the ALFA method entailed that the compensation disbursed from then on constituted new aid, the compatibility of that aid would have to be assessed.
- 155) The Authority notes that the Norwegian authorities have submitted some arguments relating to the compatibility of the compensation granted by Aust-Agder, pursuant to Regulation 1370/2007 and Article 49 of the EEA Agreement.
- 156) The Authority concurs that the bus operators have been the subject of genuine and clearly defined public service obligations, pursuant to Article 4 of Regulation 1370/2007. These obligations have been based on: (1) the CTA and the CTR, and the Education Act; (2) concessions granted to the relevant operators, which cover the provision of local scheduled and school bus transport services in Aust-Agder; and (3) individual contracts between Aust-Agder and the operators.
- 157) Article 4 of Regulation 1370/2007 requires furthermore that the public service concession establishes in advance, in an objective and transparent manner, the parameters on the basis of which the compensation payment is to be calculated in a way that prevents overcompensation. Moreover, the arrangements for allocating costs to the provision of the services should be clear so that only the costs associated with public service obligation is taken into consideration.
- 158) With regard to this provision, the Authority has already expressed doubts as to whether the parameters to calculate the compensation have been established in advance; and whether there is overcompensation. ⁽⁷⁵⁾ Therefore, it cannot be established that the aid in the form of public service compensation only covers the cost of the public service (including a reasonable profit) and does not lead to overcompensation. Thus, as the Authority cannot take a final view on this matter. Therefore, the Authority cannot at this stage conclude that the compensation system at hand complies with the EEA Agreement on the basis of its Article 49 and Regulation 1370/2007 (or Regulation 1191/69).
- 159) Concerning the ATP project, in the absence of sufficient information, the Authority cannot presently appraise the compatibility of that measure with the EEA Agreement on the basis of its Article 49 and Regulation 1370/2007 (or Regulation 1191/69) or any other provision of the EEA Agreement.

⁽⁷²⁾ Cf. Article 47 of the EEA Agreement.

⁽⁷³⁾ Regulation 1191/69 on public service in transport by rail, road and inland waterway (OJ L 156 8.6.1969 p. 8), incorporated into the EEA Agreement by means of Annex XIII to the EEA Agreement.

⁽⁷⁴⁾ Regulation 1370/2007 of the European Parliament and of the Council of 23.10.2007 on public passenger transport services by rail and by road and repealing Council Regulations (EEC) Nos 1191/69 and 1107/70 (OJ L 315, 3.12.2007 p. 1), incorporated in the EEA Agreement by means of Annex XIII to the EEA Agreement. Regulation 1370/2007 entered into force in Norway on 1 January 2011, see Regulation of 17.12.2010 No 1673.

⁽⁷⁵⁾ See paragraphs 89-96 above.

6. Conclusion

- 160) Based on the information submitted by the complainant and by the Norwegian authorities, and having carried out a preliminary assessment, the Authority considers that the compensation to local scheduled and school bus transport operators in Aust-Agder prior to 2004 constitutes state aid within the meaning of Article 61(1) of the EEA Agreement.
- 161) Moreover, it is the Authority's preliminary view that compensation to local scheduled and school bus transport operators in Aust-Agder since 2004 may entail state aid within the meaning of Article 61(1) of the EEA Agreement.
- 162) The Authority is of the view that there is an existing aid scheme at place in Aust-Agder until the end of 2003 based on the CTA, the CTR, the Act on Education and the administrative practice. The Authority, however, has doubts as to whether that scheme has been materially altered as from 2004.
- 163) In case new aid has been granted as from 2004, the Authority doubts, on the basis of the information provided, whether such aid would be compatible with Article 49 of the EEA Agreement and Regulations 1191/69 or 1370/2007.
- 164) The Authority has further doubts as to whether there is overcompensation that is not based on the existing aid scheme, and is thus considered as new aid, and whether such potential new aid is compatible with the functioning of the EEA Agreement.
- 165) It is the Authority's preliminary view that the financing of Nettbuss Sør AS on the basis of the ATP project may entail state aid in the meaning of Article 61(1) of the EEA Agreement. To the extent that the ATP project is not part of the existing aid scheme in Aust-Agder, it constitutes new aid.
- 166) However, the Authority does not presently have sufficient information that would enable it to consider whether the ATP project would be compatible with Article 49 of the EEA Agreement and Regulations 1191/69 or 1370/2007, or any other provisions of the EEA Agreement.
- 167) Therefore, and in accordance with Article 4(4) of Part II of Protocol 3 SCA, the Authority is obliged to open the procedure provided for in Article 1(2) of Part I of Protocol 3 SCA. This decision to open a formal procedure is without prejudice to the final assessment of the case by the Authority.
- 168) In light of the foregoing considerations, the Authority, acting under the procedure laid down in Article 1(2) of Part I of Protocol 3 SCA, invites the Norwegian authorities, **within one month of the date of receipt of this Decision**, to submit their comments, as well as all documents, information and data needed to address the doubts of the Authority outlined above, as well as all relevant information that will enable the Authority in consolidating its preliminary views expressed in this decision.
- 169) Further, the Authority invites the Norwegian authorities to forward a copy of this Decision to the potential recipients of the aid immediately.
- 170) The Authority would like to remind the Norwegian authorities that, according to Article 14 of Part II of Protocol 3, any incompatible aid unlawfully put at the disposal of the beneficiaries will have to be recovered, unless this recovery would be contrary to a general principle of EEA law. Moreover, according to Article 15 Part II of Protocol 3, the powers of the Authority to order the recovery of aid are subject to a limitation period of 10 years. This period begins on the day on which the unlawful aid is awarded. Any action taken by the Authority with regard to this unlawful aid shall interrupt the limitation period.

HAS ADOPTED THIS DECISION:

Article 1

The formal investigation procedure, provided for in Article 1(2) of part I of Protocol 3 is opened regarding the potential aid to the five (seven before 2009) local scheduled and school bus operators in Aust-Agder, Norway, in the form of (i) potential new aid not granted on the basis of the scheme for local scheduled and school bus transport services since 1994 until today, and (ii) potential new aid granted on the basis of the scheme for local scheduled and school bus transport services since 2004.

Article 2

The formal investigation procedure, provided for in Article 1(2) of part I of Protocol 3 is opened regarding direct grants made available to Nettbuss Sør AS on the basis of the ATP project since 2004.

Article 3

The Norwegian authorities are invited, pursuant to Article 6(1) of Part II of Protocol 3, to submit their comments on the opening of the formal investigation procedure within one month of the notification of this Decision.

Article 4

The Norwegian authorities are requested to provide within one month from notification of this Decision, all documents, information and data needed for assessment of the nature and compatibility of the aid measure.

Article 5

This Decision is addressed to the Kingdom of Norway.

Article 6

Only the English version of this Decision is authentic.

Done at Brussels, on 6 February 2013

For the EFTA Surveillance Authority

Oda Helen Sletnes
President

Sabine Monauni-Tömördy
College Member

Upplýsingar frá EFTA-ríkjunum um ríkisaðstoð sem veitt hefur verið í samræmi við gerðina sem um getur í lið 1j í XV. viðauka við EES-samninginn (reglugerð framkvæmdastjórnarinnar (EB) nr. 800/2008 þar sem tilgreindir eru tilteknir flokkar aðstoðar sem samrýmast sameiginlega markaðnum til beitingar 87. og 88. gr. sáttmálans (reglugerð um almenna hópundanþágu))

2013/EES/24/02

I. HLUTI

Tilvísunarnúmer aðstoðar	GBER 2/2013/EMP	
EFTA-ríki	Noregur	
Stofnun sem veitir aðstoð	Heiti	Arbeids- og velferdsetaten (Vinnu- og velferðarstofnun Noregs)
	Póstfang	Postboks 8019 Dep., NO-0030 Oslo, Norge
	Vefsetur	www.nav.no
Fyrirsögn aðstoðarráðstöfunar	Forsök með arbeidsavklaringspenger som lønnstilskudd. (Tilraunaverkefni – Endurhæfingarlífeyrir sem styrkir vegna launagreiðslna)	
Innlend lagaákvæði (tilvísun til opinberrar útgáfu lagaákvæðanna)	Forskrift av 21. desember 2012 nr. 1418 om forsøk med arbeidsavklaringspenger som lønnstilskudd – Lovdata HI-2012-1184 (reglugerð nr. 1418 frá 21. desember 2012 um tilraun með endurhæfingarlífeyri sem styrki vegna launagreiðslna – Lovdata HI-2012-1184)	
Vefslóð að heildartexta aðstoðarákvæðanna	http://lovdata.no/for/sf/ad/xd-20121221-1418.html	
Tegund aðstoðar	Aðstoðarkerfi	X
Gildistími	Aðstoðarkerfi	1.1.2013 til 31.12.2017
Hlutgengar atvinnugreinar	Allar atvinnugreinar sem eiga rétt á aðstoð	X
Tegund viðtakanda	Lítill og meðalstór fyrirtæki	X
	Stórfyrirtæki	X
Fjárveiting	Fyrirhuguð árleg heildarfjárveiting til kerfisins	25,2 milljónir NOK
Aðstoðarform (5. gr.)	Styrkur	X

II. HLUTI

Almenn markmið (upptalning)	Markmið (upptalning)	Hámarksaðstoðarhlutfall í % eða hámarksaðstoðarfjárhæð í NOK	Lítill og meðalstór fyrirtæki –viðbótaraðstoð í %
	Aðstoð í formi styrkja vegna launakostnaðar í tengslum við ráðningu fatlaðra starfsmanna (41. gr.)	40%	

EFTA-DÓMSTÓLLINN

2013/EES/24/03

DÓMUR DÓMSTÓLSINS

frá 11. desember 2012

í máli E-2/12

HOB-vín ehf. gegn Áfengis- og tóbaksverslun ríkisins (ÁTVR)

(Frjálsir vöruflutningar – Tilskipun 2000/13/EB – Vörusvið – Merkingar matvæla – Villandi merkingar – Vanræksla á tilkynningu til ESA um innlenda ráðstöfun – Réttlætning – Skaðabótaábyrgð ríkisins)

Hinn 11. desember 2012 felldi dómstóllinn dóm í máli E-2/12 HOB-vín ehf. gegn Áfengis- og tóbaksverslun ríkisins (ÁTVR) – Beiðni Héraðsdóms Reykjavíkur samkvæmt 34. gr. samningsins milli EFTA-ríkjanna um stofnun eftirlitsstofnunar og dómstóls um það hvort reglur landsréttar sem heimila ríkisfyrirtæki, sem hefur einkarétt til smásölu áfengis, að hafna því við ákveðnar aðstæður að taka áfenga drykki til sölu sem framleiddir eru og markaðssettir með löglegum hætti í öðru EES-ríki, fái samrýmst EES-samningnum. Dóminn skipuðu dómaramirnir Carl Baudenbacher, forseti, Per Christiansen (framsögumaður) og Páll Hreinsson. Dómsorðin eru svofelld:

1. Ákvæði 18. gr. tilskipunar Evrópuþingsins og ráðsins nr. 2000/13/EB frá 20. mars 2000, um samræmingu laga aðildarríkjanna um merkingu, kynningu og auglýsingu matvæla, útilokar reglu á borð við grein 5.10 í vöruvalsreglunum sem veitir ÁTVR heimild til að synja að taka í sölu áfenga drykki sem eru löglega framleiddir og markaðssettir í öðru EES-ríki á grundvelli þess að merkingar varanna innihaldi gildishlaðnar eða ómálefnalegar upplýsingar.

Ekki skiptir máli hvort vöruvalsreglurnar nái jafnt til innlendra og erlendra vörutegunda.

2. Innlent ákvæði, líkt og 8. gr. reglugerðar 828/2005 um framleiðslu, innflutning og heildsölu áfengis í atvinnuskyni, sem gerir kröfu umfram þá að upplýst sé um raunverulegan alkóhólstyrkleika miðað við magn á umbúðum áfengra drykkja sem innihalda meira en 1,2% alkóhól miðað við rúmmál, að einnig komi þar fram að innihald þeirra sé áfengt, getur ekki talist gild takmörkun að EES-rétti og getur ekki lagt skyldur á herðar einstaklingum og rekstraraðilum, ef það hefur verið lögtekið án þess að málsmeðferð þeirri sem mælt er fyrir um í 19. gr. tilskipunar 2000/13/EB hafi verið fylgt.
3. Einstaklingar og rekstraraðilar sem hafa orðið fyrir tjóni vegna rangrar beitingar tilskipunar 2000/13/EB geta vísað til reglna um frjálsa vöruflutninga til að ríkið verði dæmt skaðabótaskyldt vegna brots á EES-rétti.

Tjón sem verður vegna innlendar ráðstöfunar, eins og þeirrar sem lýst er í fyrstu spurningunni, leiðir til skaðabótaábyrgðar ríkisins ef landsdómstóllinn kemst að þeirri niðurstöðu að beiting innlendra laga eða stjórnvaldsfyrirmæla teljist nægilega alvarlegt brot á EES-rétti og að beint orsakasamband sé á milli vanrækslu ríkisins á skyldum sínum og þess tjóns sem tjónþoli varð fyrir.

Brot á EES-rétti er nægilega alvarlegt þegar innlend ráðstöfun eins og sú sem lýst er í annarri spurningunni veldur tjóni, ef innlendu lagaákvæðin eða stjórnvaldsfyrirmælin geta ekki talist gild vegna vanrækslu á tilkynningarskyldu í samræmi við 19. gr. tilskipunar 2000/13/EB. Slíkt brot felur í sér skaðabótaábyrgð ríkisins ef landsdómstóllinn kemst að þeirri niðurstöðu að beint orsakasamband sé á milli vanrækslu ríkisins á skyldum sínum og þess tjóns sem tjónþoli varð fyrir.

DÓMUR DÓMSTÓLSINS**2013/EES/24/04****frá 21. desember 2012****í máli E-14/11****Schenker North AB, Schenker Privpak AB og Schenker Privpak AS gegn
Eftirlitsstofnun EFTA**

*(Málssókn til ógildingar á ákvörðun Eftirlitsstofnunar EFTA – Aðgangur að skjölum –
Mál tækt til efnismeðferðar – Ráðstafanir varðandi málsmeðferð – Munnleg málsmeðferð
hafin á ný)*

Hinn 21. desember 2012 felldi dómstóllinn dóm í máli E-14/11, *Schenker North AB, Schenker Privpak AB og Schenker Privpak AS gegn Eftirlitsstofnun EFTA* – Krafa þess efnis að ákvörðun Eftirlitsstofnunar EFTA í máli nr. 68736 frá 16. ágúst 2011 um að synja stefnanda um aðgang að tilteknum skjölum sem tengjast máli nr. 34250 *Posten Norge/Privpak* á grundvelli reglna um aðgang að skjölum sem stjórn Eftirlitsstofnunar EFTA setti 27. júní 2008, verði ógilt. Dóminn skipuðu dómarnir Carl Baudenbacher, forseti og framsögumaður, Per Christiansen og Páll Hreinsson. Dómsorðin eru svofelld:

Dómstóllinn fellir eftirgreindan dóm:

1. Ákvörðun Eftirlitsstofnunar EFTA frá 16. ágúst 2011 „*Posten Norge/Privpak* – Aðgangur að skjölum“ er dæmd ógild að svo miklu leyti sem hún synjar um fullan aðgang eða að hluta að rannsóknargögnum í máli nr. 34250 *Posten Norge/Privpak*.
2. Málinu er vísað frá að öðru leyti.
3. Eftirlitsstofnun EFTA greiði eigin málskostnað og málskostnað sóknaraðila.
4. *Posten Norge AS* greiði eigin málskostnað.

**Beiðni Hæstaréttar Íslands dagsett 6. desember 2012 um ráðgefandi álit EFTA-
dómstólsins í máli *Jan Anfinn Wahl gegn íslenska ríkinu***

2013/EES/24/05

(Mál E-15/12)

EFTA-dómstólnum hefur borist bréf Hæstaréttar Íslands, sem var skráð í málaskrá dómstólsins 6. desember 2012, með beiðni um ráðgefandi álit í máli *Jan Anfinn Wahl gegn íslenska ríkinu*, að því er varðar eftirtalin atriði:

1. Hafa ríki sem aðild eiga að samningnum um Evrópska efnahagssvæðið í ljósi 7. gr. samningsins val um form og aðferð við að taka upp í landsrétt ákvæði tilskipunar Evrópuþingsins og ráðsins 2004/38/EB um rétt borgara Sambandsins og aðstanda þeirra til frjálsrar farar og dvalar á yfirráðasvæði aðildarríkjanna?
2. Ber að skýra ákvæði 1. mgr. 27. gr. tilskipunar 2004/38/EB svo að sú staðreynd, ein og sér, nægi til að telja borgara Sambandsins ógna allsherjarreglu og almannaöryggi í ríki sem aðild á að samningnum um Evrópska efnahagssvæðið, ef þar til bær yfirvöld í viðkomandi ríki telja, á grundvelli hættumats, að samtök sem viðkomandi einstaklingur á aðild að, tengist skipulagðri brotastarfsemi og matið er byggt á því að þar sem slík samtök hafi náð að skjóta rótum hafi aukin og skipulögð brotastarfsemi fylgt í kjölfarið?
3. Skiptir máli þegar annarri spurningunni er svarað hvort aðildarríkið hefur lýst samtök þau sem viðkomandi einstaklingur á aðild að ólögleg og bann hvílir í ríkinu við aðild að slíkum samtökum?
4. Nægir það til að telja allsherjarreglu og almannaöryggi ógnað í skilningi 1. mgr. 27. gr. tilskipunar 2004/38/EB, að ríki sem á aðild að samningnum um Evrópska efnahagssvæðið hefur í löggjöf lýst refsiverða háttsemi sem felst í því að sammælast við annan mann um að fremja verknað og framkvæmd verknaðarins er liður í starfsemi skipulagðra brotasamtaka, eða teldist slík lagasetning almenn forvarnarforsenda í skilningi 2. mgr. 27. gr. tilskipunarinnar? Er í spurningunni lagt til grundvallar að með skipulagðri brotastarfsemi í skilningi landsréttar sé átt við félagsskap þriggja eða fleiri manna sem hefur það að meginmarkmiði, beint eða óbeint í ávinningsskyni, að fremja með skipulögðum hætti refsiverðan verknað, eða þegar verulegur þáttur í starfseminni felst í því að fremja slíkan verknað.
5. Ber að skilja 2. mgr. 27. gr. tilskipunar 2004/38/EB svo, að það sé forsenda fyrir beitingu úrræða samkvæmt 1. mgr. 27. gr. tilskipunarinnar gagnvart tilteknum einstaklingi, að aðildarríkið þurfi að leiða að því líkur að ásetningur viðkomandi einstaklings standi til þess að viðhafa háttsemi sem felst í tiltekinni eða tilteknum aðgerðum eða aðgerðarleysi svo framferði einstaklingsins teljist, raunveruleg, yfirvofandi og nægilega alvarleg ógnun við einhverja af grundvallarreglum samfélagsins?

ESB-STOFNANIR

FRAMKVÆMDASTJÓRNIN

Tilkynning um fyrirhugaða samfylkingu fyrirtækja

2013/EES/24/06

(mál COMP/M.6876 – Sumitomo Electric Industries/Anvis Group)

1. Framkvæmdastjórninni barst 16. apríl 2013 tilkynning samkvæmt 4. gr. reglugerðar ráðsins (EB) nr. 139/2004 ⁽¹⁾ um fyrirhugaða samfylkingu þar sem japanska fyrirtækið Tokai Rubber Industries, Ltd. („TRI“), sem lýtur yfirráðum hins japanska Sumitomo Electric Industries Ltd. („SEI“), öðlast með hlutafjárkaupum að fullu yfirráð, í skilningi stafliðar b) í 1. mgr. 3. gr. samrunareglugerðar EB, í þýska fyrirtækinu Anvis Group GmbH („Anvis“).
2. Starfsemi hlutaðeigandi fyrirtækja er sem hér segir:
 - SEI: fyrirtækjasamsteypa sem starfar á heimsvísu á sviði vélknúinna ökutækja, upplýsinga og fjarskipta, rafeindatækja, iðnaðarefna, umhverfismála og orku
 - Anvis: stundar framleiðslu á titringsdempandi kerfum (t.d. íhlutum í grindur, vélaupphengjum, upphengjum fyrir útblásturskerfi, svo og frátengingarhlutum og massadeyfum)
3. Frumathugun framkvæmdastjórnarinnar hefur leitt í ljós að samfylkingin, sem tilkynnt hefur verið, geti fallið undir gildissvið samrunareglugerðar EB. Fyrirvari er þó um endanlega ákvörðun.
4. Hagsmunaaðilar eru hvattir til að senda framkvæmdastjórninni athugasemdir sem þeir kunna að hafa fram að færa um hina fyrirhuguðu samfylkingu.

Athugasemdir verða að berast framkvæmdastjórninni innan tíu daga frá því að tilkynning þessi birtist í Stjtið. ESB (C 113, 20. apríl 2013). Þær má senda með símbréfi (faxnr. +32 (0)22 96 43 01), með rafpósti á netfangið COMP-MERGER-REGISTRY@ec.europa.eu eða í pósti, með tilvísuninni COMP/M.6876 – Sumitomo Electric Industries/Anvis Group, á eftirfarandi pósthfang:

European Commission
Directorate-General for Competition
Merger Registry
J-70
B-1049 Brussels

⁽¹⁾ Stjtið. ESB L 24, 29.1.2004, bls. 1 („samrunareglugerð EB“).

Tilkynning um fyrirhugaða samfylkingu fyrirtækja
(mál COMP/M.6886 – Lindéngruppen/FAM/Höganäs)

2013/EES/24/07

Mál sem kann að verða tekið fyrir samkvæmt einfaldaðri málsmeðferð

1. Framkvæmdastjórninni barst 18. apríl 2013 tilkynning samkvæmt 4. gr. reglugerðar ráðsins (EB) nr. 139/2004 ⁽¹⁾ um fyrirhugaða samfylkingu þar sem fyrirtækin Lindéngruppen AB („Lindéngruppen“) og Foundation Asset Management Sweden AB („FAM“) hygðast með yfirtökutilboði öðlast í sameiningu yfirráð, í skilningi staflíðar b) í 1. mgr. 3. gr. samrunareglugerðar EB, í fyrirtækinu Höganäs AB („Höganäs“).
2. Starfsemi hlutaðeigandi fyrirtækja er sem hér segir:
 - Lindéngruppen: langtímaþróun iðnfyrirtækja
 - FAM: eignastýring fyrir tiltekna stofnanir
 - Höganäs: framleiðsla málmsvarfs
3. Frumathugun framkvæmdastjórnarinnar hefur leitt í ljós að samfylkingin, sem tilkynnt hefur verið, geti fallið undir gildissvið samrunareglugerðar EB. Fyrirvari er þó um endanlega ákvörðun. Hafa ber í huga að þetta mál kann að verða tekið fyrir samkvæmt málsmeðferðinni sem kveðið er á um í tilkynningu framkvæmdastjórnarinnar um einfaldaða málsmeðferð við meðhöndlun tiltekinnar samfylkinga samkvæmt samrunareglugerð EB ⁽²⁾.
4. Hagsmunaaðilar eru hvattir til að senda framkvæmdastjórninni athugasemdir sem þeir kunna að hafa fram að færa um hina fyrirhuguðu samfylkingu.

Athugasemdir verða að berast framkvæmdastjórninni innan tíu daga frá því að tilkynning þessi birtist í Stjtið. ESB (C 120, 26. apríl 2013). Þær má senda með símbréfi (faxnr. +32 (0)22 96 43 01), með rafpósti á netfangið COMP-MERGER-REGISTRY@ec.europa.eu eða í pósti, með tilvísuninni COMP/M.6886 – Lindéngruppen/FAM/Höganäs, á eftirfarandi pósthfang:

European Commission
Directorate-General for Competition
Merger Registry
J-70
B-1049 Brussels

⁽¹⁾ Stjtið. ESB L 24, 29.1.2004, bls. 1 („samrunareglugerð EB“).

⁽²⁾ Stjtið. ESB C 56, 5.3.2005, bls. 32 („tilkynning um einfaldaða málsmeðferð“).

Tilkynning um fyrirhugaða samfylkingu fyrirtækja
(mál COMP/M.6888 – Otsuka/Mitsui/Claris)

2013/EES/24/08

Mál sem kann að verða tekið fyrir samkvæmt einfaldaðri málsmeðferð

1. Framkvæmdastjórninni barst 18. apríl 2013 tilkynning samkvæmt 4. gr. reglugerðar ráðsins (EB) nr. 139/2004 ⁽¹⁾ um fyrirhugaða samfylkingu þar sem japönsku fyrirtækin Otsuka Pharmaceutical Factory Inc. („Otsuka“), sem er hluti Otsuka-samsteypunnar og lýtur eignarhaldi hins japanska Otsuka Holdings Co., og Mitsui & Co. Ltd („Mitsui“) og indverska fyrirtækið Claris Lifescience Limited („Claris“) öðlast með hlutafjárkaupum í sameiningu yfirráð, í skilningi staflaðar b) í 1. mgr. 3. gr. samrunareglugerðar EB, í indverska fyrirtækinu Claris Otsuka Limited („JV“), sem er dótturfélag í einkaeigu Claris.
2. Starfsemi hlutaðeigandi fyrirtækja er sem hér segir:
 - Otsuka: lyf, næringarlyf, neytendavörur, dreifing og umbúðir
 - Mitsui: sala, dreifing, kaup, markaðssetning og afhending vara, þar sem um er að ræða m.a. járn, stál, málma sem innihalda ekki járn, vélbúnað, rafeindateki, iðefni, orkutengdar hrávörur, matvæli og smásöluvörur, lífsstílsvörur og neytendaþjónusta, sölu vélknúinna ökutækja og vélhjóla
 - Claris: framleiðsla og dreifing á innrennslisvörum í æð, samheitalyfjum, vörum og meðferð sem byggjast á rannsóknum við bráðasjúkdómum og til nota við skurðaðgerðir
 - Claris Otsuka Limited (JV): framleiðsla, markaðssetning og viðskipti með innrennslisvörur, innrennslislausnir, vörur til að vinna gegn sýkingu og plasmarýmisaukandi efni
3. Frumathugun framkvæmdastjórnarinnar hefur leitt í ljós að samfylkingin, sem tilkynnt hefur verið, geti fallið undir gildissvið samrunareglugerðar EB. Fyrirvari er þó um endanlega ákvörðun. Hafa ber í huga að þetta mál kann að verða tekið fyrir samkvæmt málsmeðferðinni sem kveðið er á um í tilkynningu framkvæmdastjórnarinnar um einfaldaða málsmeðferð við meðhöndlun tiltekinna samfylkinga samkvæmt samrunareglugerð EB ⁽²⁾.
4. Hagsmunaaðilar eru hvattir til að senda framkvæmdastjórninni athugasemdir sem þeir kunna að hafa fram að færa um hina fyrirhuguðu samfylkingu.

Athugasemdir verða að berast framkvæmdastjórninni innan tíu daga frá því að tilkynning þessi birtist í Stjtið. ESB (C 120, 26. apríl 2013). Þær má senda með símbréfi (faxnr. +32 (0)22 96 43 01), með rafpósti á netfangið COMP-MERGER-REGISTRY@ec.europa.eu eða í pósti, með tilvísuninni COMP/M.6888 – Otsuka/Mitsui/Claris, á eftirfarandi pósthfang:

European Commission
Directorate-General for Competition
Merger Registry
J-70
B-1049 Brussels

⁽¹⁾ Stjtið. ESB L 24, 29.1.2004, bls. 1 („samrunareglugerð EB“).

⁽²⁾ Stjtið. ESB C 56, 5.3.2005, bls. 32 („tilkynning um einfaldaða málsmeðferð“).

Tilkynning um fyrirhugaða samfylkingu fyrirtækja
(mál COMP/M.6919 – KKR/Bregal Fund/Avenia/Cognita)

2013/EES/24/09

Mál sem kann að verða tekið fyrir samkvæmt einfaldaðri málsmeðferð

1. Framkvæmdastjórninni barst 16. apríl 2013 tilkynning samkvæmt 4. gr. reglugerðar ráðsins (EB) nr. 139/2004 ⁽¹⁾ um fyrirhugaða samfylkingu þar sem bandaríska fyrirtækið KKR & Co. L.P. („KKR“) og fyrirtækið Bregal Fund III L.P. („Bregal Fund III“) frá Jersey, sem lýtur endanlegum yfirláðum hins svissneska Avenia AG, öðlast með hlutafjárkaupum í sameiningu yfirláð, í skilningi staflaðar b) í 1. mgr. 3. gr. samrunareglugerðar EB, í breska fyrirtækinu Cognita Holdings Limited („Cognita“).
2. Starfsemi hlutaðeigandi fyrirtækja er sem hér segir:
 - KKR: margvísleg eignastýringarþjónusta utan hefðbundinna markaða fyrir opinbera markaðsfjárfesta og einkafjárfesta og fjármagnsmarkaðarlausnir fyrir fyrirtækið sjálft, fyrirtæki í eignasafni þess og viðskiptavinum
 - Avenia: eignarhaldsfélag fyrirtækjasamsteypu sem starfar innan mismunandi atvinnugreina (smásölu, fasteignaviðskipta, fræðsluþjónustu, endurnýjanlegrar orku og váttrygginga) og eignarhaldsfélag sjóða sem fjárfesta í óskráðum félögum
 - Bregal Fund III: fyrirtæki sem fjárfestir í óskráðum félögum
 - Cognita: rekstaraðili einkareknu skólanna K-12 um heim allan
3. Frumathugun framkvæmdastjórnarinnar hefur leitt í ljós að samfylkingin, sem tilkynnt hefur verið, geti fallið undir gildissvið samrunareglugerðar EB. Fyrirvari er þó um endanlega ákvörðun. Hafa ber í huga að þetta mál kann að verða tekið fyrir samkvæmt málsmeðferðinni sem kveðið er á um í tilkynningu framkvæmdastjórnarinnar um einfaldaða málsmeðferð við meðhöndlun tiltekinna samfylkinga samkvæmt samrunareglugerð EB ⁽²⁾.
4. Hagsmunaaðilar eru hvattir til að senda framkvæmdastjórninni athugasemdir sem þeir kunna að hafa fram að færa um hina fyrirhuguðu samfylkingu.

Athugasemdir verða að berast framkvæmdastjórninni innan tíu daga frá því að tilkynning þessi birtist í Stjtið. ESB (C 118, 25. apríl 2013). Þær má senda með símbréfi (faxnr. +32 (0)22 96 43 01), með rafpósti á netfangið COMP-MERGER-REGISTRY@ec.europa.eu eða í pósti, með tilvísuninni COMP/M.6919 – KKR/Bregal Fund/Avenia/Cognita, á eftirfarandi pósthfang:

European Commission
Directorate-General for Competition
Merger Registry
J-70
B-1049 Brussels

⁽¹⁾ Stjtið. ESB L 24, 29.1.2004, bls. 1 („samrunareglugerð EB“).

⁽²⁾ Stjtið. ESB C 56, 5.3.2005, bls. 32 („tilkynning um einfaldaða málsmeðferð“).

**Kynningatilkynning framkvæmdastjórnarinnar samkvæmt 4. mgr. 16. gr.
reglugerðar Evrópuþingsins og ráðsins (EB) nr. 1008/2008 um sameiginlegar reglur
um flugrekstur í Bandalaginu**

2013/EES/24/10

Almannaþjónustukvaðir í tengslum við áætlunarflug felldar niður

Aðildarríki	Ítalía
Flugleiðir	Alghero – Róm Fiumicino (báðar leiðir) Alghero – Milanó Linate (báðar leiðir) Cagliari – Róm Fiumicino (báðar leiðir) Cagliari – Milanó Linate (báðar leiðir) Olbia – Róm Fiumicino (báðar leiðir) Olbia – Milanó Linate (báðar leiðir)
Gildistökudagur almannaðjónustukvaða	27. október 2008
Dagur sem almannaðjónustukvaðir falla niður	27. október 2013
Póstfang sem senda má til beiðni um textann og hvers kyns viðkomandi upplýsingar og/eða skjöl sem varða almannaðjónustukvaðirnar	Tilvísunarskjal: Stjtið. ESB C 232, 10.9.2008 Um nánari upplýsingar leitið til: Ministero delle Infrastrutture e dei Trasporti Direzione Generale per Aeroporti e il Trasporto Aereo Simi: +39 659084908/4041/4350 Bréfasími: +39 659083280 Netfang: segreteria_dgata@mit.gov.it Vefsetur: http://www.mit.gov.it

**Kynningatilkynning framkvæmdastjórnarinnar samkvæmt 4. mgr. 16. gr.
reglugerðar Evrópuþingsins og ráðsins (EB) nr. 1008/2008 um sameiginlegar reglur
um flugrekstur í Bandalaginu**

2013/EES/24/11

Almannaðjónustukvaðir í tengslum við áætlunarflug

Aðildarríki	Ítalía
Flugleiðir	Alghero – Róm Fiumicino (báðar leiðir) Alghero – Milanó Linate (báðar leiðir) Cagliari – Róm Fiumicino (báðar leiðir) Cagliari – Milanó Linate (báðar leiðir) Olbia – Róm Fiumicino (báðar leiðir) Olbia – Milanó Linate (báðar leiðir)
Gildistökudagur almannaðjónustukvaða	27. október 2013
Póstfang sem senda má til beiðni um textann og hvers kyns viðkomandi upplýsingar og/eða skjöl sem varða almannaðjónustukvaðirnar	Um nánari upplýsingar vinsamlega leitið til: Regione Autonoma della Sardegna Assessorato dei trasporti Direzione Generale dei Trasporti Servizio della pianificazione e programmazione dei sistemi di trasporto Via Caprera 15 09123 Cagliari CA Italia Sími: +39 706067331 Bréfasími: +39 706067309 Vefsetur: http://www.regione.sardegna.it Netfang: trasp.osp@regione.sardegna.it Vefsetur: http://www.mit.gov.it (http://www.mit.gov.it/mit/site.php?p=normativa&o=vd&id=1812)

Auglýsing eftir tillögum um óbeinar aðgerðir í tengslum við fjölára áætlun 2013/EES/24/12 Evrópusambandsins um verndun barna sem nota netið og aðra samskiptatækni

(„Öruggara net“)

Í samræmi við ákvörðun Evrópuþingsins og ráðsins nr. 1351/2008/EB frá 16. desember 2008 um áætlun Bandalagsins til margra ára um verndun barna sem nota netið og aðra samskiptatækni ⁽¹⁾ (Öruggara net), auglýsir framkvæmdastjórn Evrópusambandsins eftir tillögum um aðgerðir sem fjármagna mætti samkvæmt áætluninni.

Undir öruggara net falla fjórar tegundir starfsemi:

- a) Stuðlað að almennri þekkingu.
- b) Unnið gegn ólöglegu efni og tekist á við skaðlega hegðun á netinu.
- c) Stuðlað að öruggara umhverfi á netinu.
- d) Settur á stofn þekkingargrunnur.

Áætlunin tekur við af áætluninni „Öruggara net“ plús (2005–2008).

Framkvæmdastjórn Evrópusambandsins gerði vinnuáætlun, í samræmi við 3. gr. ákvörðunar Evrópuþingsins og ráðsins, sem framkvæmd áætlunarinnar árið 2013 skyldi grundvallast á. Vinnuáætlunin hefur að geyma ítarlegri upplýsingar um markmið, forgangsatriði, áætlaða fjárveitingu og þær aðgerðir sem um getur í þessari auglýsingu og um reglur um hverjir eigi rétt á að sækja um.

Um nánari upplýsingar um þessa auglýsingu visast til *Stjórnartíðinda Evrópusambandsins*, **C 107, 13.4.2013**, bls. 7.

Allar aðrar upplýsingar um þessa tillögu er að finna á eftirfarandi vefsetri:

<https://ec.europa.eu/digital-agenda/en/news/safer-internet-programme-call-proposals-2013>

Frestur til að skila inn öllum tillögum er til **kl. 17.00 hinn 23. maí 2013** (miðað er við staðartíma í Lúxemborg).

⁽¹⁾ Stjtið. ESB L 348, 24.12.2008, bls. 118.

**Orðsending framkvæmdastjórnarinnar í tengslum við framkvæmd tilskipunar 2013/EES/24/13
Evrópuþingsins og ráðsins 94/25/EB frá 16. júní 1994 um samræmingu laga og
stjórnsýslufyrirmæla aðildarríkjanna um skemmtibáta**

*(Birting á heitum og tilvísunarnúmerum samræmdra staðla samkvæmt viðkomandi
Sambandslöggjöf)*

Evrópsk staðla- samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 6185-1:2001 Uppblásanlegir bátar – 1. hluti: Bátar með 4,5 kW hámarksvélarafli (ISO 6185-1:2001)	17.4.2002		
CEN	EN ISO 6185-2:2001 Uppblásanlegir bátar – 2. hluti: Bátar með hámarksvélarafli 4,5 kW til og með 15 kW (ISO 6185-2:2001)	17.4.2002		
CEN	EN ISO 6185-3:2001 Uppblásanlegir bátar – 3. hluti: Bátar með 15 kW hámarksvélarafli og meira (ISO 6185-3:2001)	17.4.2002		
CEN	EN ISO 6185-4:2011 Uppblásanlegir bátar – Hluti 4: Bátar af heildarlengd milli 8 og 24 m og með 15 kW vélarafi eða meira (ISO 6185-4:2011)	4.1.2012		
CEN	EN ISO 7840:2004 Smábátar – Eldtraustar eldsneytisslängur (ISO 7840:2004)	8.1.2005	EN ISO 7840:1995 Athugasemd 2.1	Liðinn (31.8.2004)
CEN	EN ISO 8099:2000 Smábátar – Söfnunarkerfi fyrir salernisúrgang (ISO 8099:2000)	11.5.2001		
CEN	EN ISO 8469:2006 Smábátar – Eldsneytisslängur sem eru ekki eldtraustar (ISO 8469:2006)	12.12.2006	EN ISO 8469:1995 Athugasemd 2.1	Liðinn (31.1.2007)
CEN	EN ISO 8665:2006 Smábátar – Stimpilbrunahreyflar í báta – Mæling og yfirlýsing um vélarafi (ISO 8665:2006)	16.9.2006	EN ISO 8665:1995 Athugasemd 2.1	Liðinn (31.12.2006)
CEN	EN ISO 8666:2002 Smábátar – Meginupplýsingar (ISO 8666:2002)	20.5.2003		
CEN	EN ISO 8847:2004 Smábátar – Strýrisbúnaður – Virar og trissur (ISO 8847:2004)	8.1.2005	EN 28847:1989 Athugasemd 2.1	Liðinn (30.11.2004)
	EN ISO 8847:2004/AC:2005	14.3.2006		
CEN	EN ISO 8849:2003 Smábátar – Rafknúnar jafnstraums austurdælur (ISO 8849:2003)	8.1.2005	EN 28849:1993 Athugasemd 2.1	Liðinn (30.4.2004)
CEN	EN ISO 9093-1:1997 Smábátar – Vatnsgáttir og lokur gegnum skrokk – 1. hluti: Gáttir og lokur úr málmi (ISO 9093-1:1994)	11.5.2001		

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjórn. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 9093-2:2002 Smábátar – Vatnsgáttir og lokur gegnum skrokk – 2. hluti: Úr öðru efni en málmi (ISO 9093-2:2002)	3.4.2003		
CEN	EN ISO 9094-1:2003 Smábátar – Eldvarnir – 1. hluti: Bátar með skrokklengd allt að 15m (ISO 9094-1:2003)	12.7.2003		
CEN	EN ISO 9094-2:2002 Smábátar – Eldvarnir – 2. hluti: Bátar með skrokklengd yfir 15 m (ISO 9094-2:2002)	20.5.2003		
CEN	EN ISO 9097:1994 Smábátar – Rafknúnaðar víftur (ISO 9097:1991)	25.2.1998		
	EN ISO 9097:1994/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)
CEN	EN ISO 10087:2006 Smábátar – Auðkenning bols – Skráningarkerfi (ISO 10087:2006)	13.5.2006	EN ISO 10087:1996 Athugasemd 2.1	Liðinn (30.9.2006)
CEN	EN ISO 10088:2009 Bátar – Föst eldsneytiskerfi (ISO 10088:2009)	17.4.2010	EN ISO 10088:2001 Athugasemd 2.3	Liðinn (31.12.2011)
CEN	EN ISO 10133:2012 Smábátar – Rafkerfi – Jafnstraumslagnir með mjög lágrí spennu (ISO 10133:2012)	13.3.2013	EN ISO 10133:2000 Athugasemd 2.1	30.6.2013
CEN	EN ISO 10239:2008 Smábátar – Kerfi fyrir fljótandi jarðolíugas (LPG) (ISO 10239:2008)	30.4.2008	EN ISO 10239:2000 Athugasemd 2.1	Liðinn (31.8.2008)
CEN	EN ISO 10240:2004 Smábátar – Notendahandbók (ISO 10240:2004)	3.5.2005	EN ISO 10240:1996 Athugasemd 2.1	Liðinn (30.4.2005)
CEN	EN ISO 10592:1995 Smábátar – Vökvastýrikerfi (ISO 10592:1994)	25.2.1998		
	EN ISO 10592:1995/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)
CEN	EN ISO 11105:1997 Bátar – Loftæstikerfi á rými fyrir bensínvélar og/eða bensíngeyma (ISO 11105:1997)	18.12.1997		
CEN	EN ISO 11192:2005 Bátar – Myndræn tákn (ISO 11192:2005)	14.3.2006		
CEN	EN ISO 11547:1995 Smábátar – Ræisvörn fyrir utanborðsvél sem er í gír (ISO 11547:1994)	18.12.1997		
	EN ISO 11547:1995/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 11591:2011 Smábátar, vélknúnir – Sjónsvið frá stýrisstöð (ISO 11591:2011)	4.1.2012	EN ISO 11591:2000 Athugasemd 2.1	Liðinn (31.3.2012)
CEN	EN ISO 11592:2001 Smábátar undir 8 m skrokklengd – Ákvörðun á málgildi hámarksknúningsafls (ISO 11592:2001)	6.3.2002		
CEN	EN ISO 11812:2001 Smábátar – Vatnspétt stýrisrúm og stýrisrúm sem tæma sig fljótt (ISO 11812:2001)	17.4.2002		
CEN	EN ISO 12215-1:2000 Smábátar – Smíði skrokks – Efnismál – 1. hluti: Efni: Hitaharðnandi resin, trefjaglersstyrking, viðmiðunarlagsskipting (ISO 12215-1:2000)	11.5.2001		
CEN	EN ISO 12215-2:2002 Smábátar – Smíði skrokks og efnismál – 2. hluti: Efni: Efni í samlokukjarna til nota við samlokusmíð, innsteypt efni (ISO 12215-2:2002)	1.10.2002		
CEN	EN ISO 12215-3:2002 Smábátar – Smíði skrokks og efnismál – 3. hluti: Efni: Stál, álblöndur, viður og önnur efni (ISO 12215-3:2002)	1.10.2002		
CEN	EN ISO 12215-4:2002 Smábátar – Smíði skrokks og efnismál – 4. hluti: Verkstæði og framleiðsla (ISO 12215-4:2002)	1.10.2002		
CEN	EN ISO 12215-5:2008 Bátar – Smíði skrokks og efnismál – Hluti 5: Hönnunarþrýstingur einbolunga, hönnunarspenna, ákvörðun efnismáls (ISO 12215-5:2008)	3.12.2008		
CEN	EN ISO 12215-6:2008 Bátar – Smíði skrokks og efnismál – Hluti 6: Byggingarfyrirkomulag og frágangur (ISO 12215-6:2008)	3.12.2008		
CEN	EN ISO 12215-8:2009 Bátar – Smíði skrokks og efnismál – Hluti 8: Stýrisblað (ISO 12215-8:2009)	17.4.2010		
	EN ISO 12215-8:2009/AC:2010	11.11.2010		
CEN	EN ISO 12215-9:2012 Bátar – Smíði skrokks og efnismál – Hluti 9: Áfestir hlutar seglbáta (ISO 12215-9:2012)	15.8.2012		
CEN	EN ISO 12216:2002 Smábátar – Gluggar, kýraugu, lúgur, ljórar og hurðir – Kröfur um styrk og vatnsheldni (ISO 12216:2002)	19.12.2002		

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjórn. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 12217-1:2002 Smábátar – Mat og flokkun á stöðugleika og flotmagni – 1. hluti: Bátar aðrir en seglbátar sem eru 6m að lengd og lengri (ISO 12217-1:2002)	1.10.2002		
	EN ISO 12217-1:2002/A1:2009	17.4.2010	Athugasemd 3	Liðinn (30.4.2010)
CEN	EN ISO 12217-2:2002 Smábátar – Mat og flokkun á stöðugleika og flotmagni – 2. hluti: Seglbátar sem eru 6m að lengd og lengri (ISO 12217-2:2002)	1.10.2002		
CEN	EN ISO 12217-3:2002 Smábátar – Mat og flokkun á stöðugleika og flotmagni – 3. hluti: Bátar sem eru undir 6 m að lengd (ISO 12217-3:2002)	1.10.2002		
	EN ISO 12217-3:2002/A1:2009	17.4.2010	Athugasemd 3	Liðinn (30.4.2010)
CEN	EN ISO 13297:2012 Smábátar – Rafkerfi – Riðstraumsraflagnir (ISO 13297:2012)	13.3.2013	EN ISO 13297:2000 Athugasemd 2.1	31.5.2013
CEN	EN ISO 13590:2003 Bátar – Sæpotur – Kröfur varðandi byggingu og kerfisuppsetningu (ISO 13590:2003)	8.1.2005		
	EN ISO 13590:2003/AC:2004	3.5.2005		
CEN	EN ISO 13929:2001 Smábátar – Stýrisbúnaður – Tannhjólakerfi (ISO 13929:2001)	6.3.2002		
CEN	EN ISO 14509-1:2008 Bátar – Hljóð sem berst um loft frá vélknúnum skemmtibátum – Hluti 1: Aðferðir við mælingar á hljóði sem berst frá bát á siglingu framhjá (ISO 14509-1:2008)	4.3.2009	EN ISO 14509:2000 Athugasemd 2.1	Liðinn (30.4.2009)
CEN	EN ISO 14509-2:2006 Smábátar – Hljóð sem berst um loft frá vélknúnum skemmtibátum – Hluti 2: Mat á hljóðstigi með samanburðarbátum (ISO 14509-2:2006)	19.7.2007		
CEN	EN ISO 14509-3:2009 Bátar – Hljóð sem berst um loft frá vélknúnum skemmtibátum – Hluti 3: Hljóðstyrksmat með útreiknings- og mæliaðferðum (ISO 14509-3:2009)	17.4.2010		
CEN	EN ISO 14895:2003 Smábátar – eldavélar sem nota fljótandi eldsneyti (ISO 14895:2000)	30.10.2003		
CEN	EN ISO 14945:2004 Bátar – Skilti framleiðanda (ISO 14945:2004)	8.1.2005		
	EN ISO 14945:2004/AC:2005	14.3.2006		

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 14946:2001 Smábátar – hámarkshleðsluþol (ISO 14946:2001)	6.3.2002		
	EN ISO 14946:2001/AC:2005	14.3.2006		
CEN	EN ISO 15083:2003 Smábátar – Austursdælukerfi (ISO 15083:2003)	30.10.2003		
CEN	EN ISO 15084:2003 Smábátar – Akkeris-, festi- og dráttarbúnaður – Styrktir festistaðir (ISO 15084:2003)	12.7.2003		
CEN	EN ISO 15085:2003 Smábátar – Varnir gegn missi manna fyrir borð og endurheimt manna sem falla fyrir borð (ISO 15085:2003)	30.10.2003		
	EN ISO 15085:2003/A1:2009	17.4.2010	Athugasemd 3	Liðinn (30.11.2009)
CEN	EN ISO 15584:2001 Smábátar – Innanborðsbensínvélur – Elds- neytis- og rafkerfisíhlutir sem áfastir eru vél (ISO 15584:2001)	6.3.2002		
CEN	EN 15609:2012 Búnaður og aukahlutir fyrir fljótandi jarð- olíugas (LPG) – LPG knúningskerfi fyrir smábáta, skemmtibáta og önnur sjóför – Kröfur varðandi ísetningu	15.8.2012	EN 15609:2008 Athugasemd 2.1	Liðinn (30.11.2012)
CEN	EN ISO 15652:2005 Bátar – Fjarstýringarbúnaður fyrir litla þotubáta með innanborðsvél (ISO 15652:2003)	7.9.2005		
CEN	EN ISO 16147:2002 Smábátar – Innanborðsdísilvélur – Eldsneytis- og rafkerfisíhlutir sem áfastir eru vél (ISO 16147:2002)	3.4.2003		
CEN	EN ISO 21487:2012 Smábátar – Fastir bensín- og dísilolíutankar (ISO 21487:2012)	13.3.2013	EN ISO 21487:2012 Athugasemd 2.1	31.5.2013
CEN	EN 28846:1993 Smábátar – Raftæki – Vörn gegn íkveikju eldfíma lofttegunda (ISO 8846:1990)	30.9.1995		
	EN 28846:1993/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)
CEN	EN 28848:1993 Smábátar – Fjarstýribúnaður fyrir stýri (ISO 8848:1990)	30.9.1995		
	EN 28848:1993/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN 29775:1993 Smábátar – Fjarstýribúnaður til að stjórna einni utanborðsvél með vélarafl frá 15 kW til 40 kW (ISO 9775:1990)	30.9.1995		
	EN 29775:1993/A1:2000	11.5.2001	Athugasemd 3	Liðinn (31.3.2001)
CENELEC	EN 60092-507:2000 Rafmagnsbúnaður í skipum – Hluti 507: Skemmtibátar IEC 60092-507:2000	12.6.2003		

⁽¹⁾ CEN: Avenue Marnix 17, B-1000 Bruxelles/Brussel, BELGIUM, sími +32 25500811, bréfasími +32 25500819 (<http://www.cen.eu>)
CENELEC: Avenue Marnix 17, B-1000 Bruxelles/Brussel, BELGIUM, sími +32 25196871, bréfasími +32 25196919 (<http://www.cenelec.eu>)
ETSI: 650, route des Lucioles, F-06921 Sophia Antipolis, FRANCE, sími +33 492944200, bréfasími +33 493654716 (<http://www.etsi.eu>)

Athugasemd 1: Síðasti dagur ætlaðs samræmis er yfirleitt sami dagur og afturköllunardagurinn (date of withdrawal eða „dow“) sem evrópsku staðlasamtökin ákveða, en athygli notenda þessara staðla skal vakin á að sérstakar undantekningar geta verið frá þessu.

Athugasemd 2.1: Nýi (eða breytti) staðallinn hefur sama gildissvið og sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

Athugasemd 2.2: Nýi staðallinn hefur rýmra gildissvið en sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

Athugasemd 2.3: Nýi staðallinn hefur þrengra gildissvið en sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi (að hluta), að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar að því er varðar vörur eða þjónustu sem falla undir gildissvið nýja staðalsins. Ætlað samræmi við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar gildir óbreytt að því er varðar vörur eða þjónustu sem falla áfram undir gildissvið staðalsins sem leystur er af hólmi (að hluta) en ekki undir gildissvið nýja staðalsins.

Athugasemd 3: Þegar breytingar eru gerðar er vísað til staðalsins með númerinu EN CCCCC:YYYY ásamt eldri breytingum, ef einhverjar eru, og nýju breytingunni. Staðallinn, sem leystur er af hólmi, er því EN CCCCC:YYYY ásamt áorðnum breytingum, ef einhverjar eru, en án nýju breytingarinnar. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

ATHUGIÐ:

- Upplýsingar um hvernig nálgast má staðlana fást hjá evrópsku staðlasamtökunum eða staðlastofnunum einstakra ríkja, sjá skrá sem birtist í *Stjórnartíðindum Evrópusambandsins* samkvæmt 27. gr. reglugerðar (ESB) nr. 1025/2012 ⁽¹⁾.
- Evrópsk staðlasamtök gefa samhæfða staðla út á ensku (Staðlasamtök Evrópu, CEN, og Rafstaðlasamtök Evrópu, CENELEC, gefa staðla sína einnig út á frönsku og þýsku). Heiti samhæfðra staðla eru síðan þýdd á öll önnur tilskilin opinber tungumál Evrópska efnahagssvæðisins og fer þýðingin fram á vegum staðlastofnunar hvers lands. Framkvæmdastjórn Evrópusambandsins og EFTA-skrifstofan ábyrgjast ekki að staðlaheiti, sem borist hafa til birtingar í *Stjórnartíðindum Evrópusambandsins* eða EES-viðbæti við þau, séu rétt.
- Visanir í leiðréttingar „.../AC:YYYY“ eru aðeins birtar til upplýsingar. Með leiðréttingu eru prentvillur, málvillur eða sambærilegar villur fjarlægðar úr texta staðals og þær geta varðað eina eða fleiri tungumálaútgáfur (ensku, frönsku og/eða þýsku) staðals sem evrópsk staðlasamtök hafa samþykkt.
- Þótt tilvísunarnúmer staðla séu birt í *Stjórnartíðindum Evrópusambandsins* og EES-viðbæti við *Stjórnartíðindi Evrópusambandsins* merkir það ekki að þeir séu til á öllum tungumálum Evrópska efnahagssvæðisins.
- Þessi skrá kemur í stað annarra slíkra sem birst hafa í *Stjórnartíðindum Evrópusambandsins* og EES-viðbæti við *Stjórnartíðindi Evrópusambandsins*. Framkvæmdastjórn Evrópusambandsins hefur uppfærslu hennar með höndum.

Nánari upplýsingar um samhæfða staðla og aðra evrópska staðla er að finna á eftirfarandi vefslóð:

http://ec.europa.eu/enterprise/policies/european-standards/harmonised-standards/index_en.htm

⁽¹⁾ Stjtið. ESB L 316, 14.11.2012, bls. 12

Orðsending framkvæmdastjórnarinnar í tengslum við framkvæmd reglugerðar 2013/EES/24/14 Evrópuþingsins og ráðsins (EB) nr. 765/2008 frá 9. júlí 2008, ákvörðunar Evrópuþingsins og ráðsins nr. 768/2008/EB frá 9. júlí 2008 og reglugerðar Evrópuþingsins og ráðsins (EB) nr. 1221/2009 frá 25. nóvember 2009

(Birting á heitum og tilvísunarnúmerum samræmdra staðla samkvæmt viðkomandi Sambandslöggjöf)

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjóð. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 9000:2005 Gæðastjórnunarkerfi – Grunnatriði og iðorðasafn (ISO 9000:2005)	16.6.2009		
CEN	EN ISO 9001:2008 Gæðastjórnunarkerfi – Kröfur (ISO 9001:2008)	16.6.2009		
	EN ISO 9001:2008/AC:2009	5.10.2011		
CEN	EN ISO 14001:2004 Umhverfisstjórnunarkerfi – Kröfur ásamt leiðsögn um notkun (ISO 14001:2004)	16.6.2009		
	EN ISO 14001:2004/AC:2009	5.10.2011		
CEN	EN ISO 14004:2010 Umhverfisstjórnunarkerfi – Almennar leiðbeiningar um grundvallarreglur, kerfi og stuðningstækni (ISO 14004:2004)	5.10.2011		
CEN	EN ISO 14015:2010 Umhverfisstjórnun – Umhverfismat lóða og fyrirtækja (EASO) (ISO 14015:2001)	5.10.2011		
CEN	EN ISO 14020:2001 Umhverfismerkingar og yfirlýsingar – Almennar reglur (ISO 14020:2000)	16.6.2009		
CEN	EN ISO 14021:2001 Umhverfismerkingar og yfirlýsingar – Umhverfisstaðhæfingar að eigin frumkvæði (II. tegund umhverfismerkingar) (ISO 14021:1999)	16.6.2009		
	EN ISO 14021:2001/A1:2011	25.5.2012	Athugasemd 3	Liðinn (30.6.2012)
CEN	EN ISO 14024:2000 Umhverfismerkingar og yfirlýsingar – I. tegund umhverfismerkingar – Grunnreglur og aðferðir (ISO 14024:1999)	16.6.2009		
CEN	EN ISO 14031:1999 Umhverfisstjórnun – Mat á frammistöðu í umhverfismálum – Leiðbeiningar (ISO 14031:1999)	16.6.2009		
CEN	EN ISO 14040:2006 Umhverfisstjórnun – Lífsferilsmat – Grunnreglur og reglurammi (ISO 14040:2006)	16.6.2009		
CEN	EN ISO 14044:2006 Umhverfisstjórnun – Lífsferilsmat – Kröfur og leiðbeiningar (ISO 14044:2006)	16.6.2009		

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO 14050:2010 Umhverfisstjórnunarkerfi – Íðorðasafn (ISO 14050:2009)	5.10.2011		
CEN	EN ISO 14063:2010 Umhverfisstjórnun – Umhverfissamskipti – Leiðbeiningar og dæmi (ISO 14063:2006)	5.10.2011		
CEN	EN ISO 14065:2012 Gróðurhúsalofttegundir – Fullgildingarkröfur varðandi gróðurhúsalofttegundir og sannprófunarstofnanir til nota við faggildingu eða annars konar viðurkenningu	25.5.2012		
CEN	EN ISO 15189:2012 Lækningarannsóknastofur – Sérstakar kröfur um gæði og hæfni (ISO 15189:2012)	13.3.2013	EN ISO 15189:2012 Athugasemd 2.1	30.11.2015
CEN	EN ISO 15195:2003 Lækningar á rannsóknarstofum – Kröfur um tilvísunarmælirannsóknarstofur (ISO 15195:2003)	5.10.2011		
CEN	EN ISO/IEC 17000:2004 Samræmismat – Íðorðasafn og almennar vinnureglur (ISO/IEC 17000:2004)	16.6.2009		
CEN	EN ISO/IEC 17011:2004 Samræmismat – Almennar kröfur til faggildingarstofnana sem faggilda samræmismatsstofnanir (ISO/IEC 17011:2004)	16.6.2009		
CEN	EN ISO/IEC 17020:2012 Almenn viðmið um rekstur ýmiss konar stofnana sem annast skoðanir (ISO/IEC 17020:2012)	25.5.2012	EN ISO/IEC 17020:2004 Athugasemd 2.1	1.3.2015
(*) EN ISO/IEC 17020:2012 – Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi er réttur.				
CEN	EN ISO/IEC 17021:2011 Samræmismat – Kröfur til stofnana sem annast úttektir og vottun stjórnunarkerfa (ISO/IEC 17021:2011)	5.10.2011	EN ISO/IEC 17021:2006 Athugasemd 2.1	Liðinn (5.10.2011)
CEN	EN ISO/IEC 17024:2003 Samræmismat – Almennar kröfur til stofnana sem annast vottun fagfólks (ISO/IEC 17024:2003)	16.6.2009		
CEN	EN ISO/IEC 17025:2005 Almennar kröfur varðandi hæfni prófunar- og kvörðunarstofa (ISO/IEC 17025:2005)	16.6.2009		
	EN ISO/IEC 17025:2005/AC:2006	16.6.2009		
CEN	EN ISO/IEC 17040:2005 Samræmismat – Almennar kröfur um jafningjamat samræmismatsstofnana og faggildingarstofnana (ISO/IEC 17040:2005)	16.6.2009		
CEN	EN ISO/IEC 17050-1:2010 Samræmismat – Yfirlýsingar birgja um samræmi – Hluti 1: Almennar kröfur	5.10.2011	EN ISO/IEC 17050-1:2004 Athugasemd 2.1	Liðinn (5.10.2011)

Evrópsk staðla-samtök ⁽¹⁾	Tilvísunarnúmer og heiti staðals (og tilvísunarskjal)	Hefur ekki birst áður í Stjtið. ESB	Tilvísunarnúmer staðalsins sem leystur er af hólmi	Síðasti dagur ætlaðs samræmis staðalsins sem leystur er af hólmi Athugasemd 1
CEN	EN ISO/IEC 17050-2:2004 Samræmismat – Yfirlýsingar birgja um samræmi – Hluti 2: Fylgiskjöl (ISO/IEC 17050-2:2004)	16.6.2009		
CEN	EN ISO 19011:2011 Leiðbeiningar um úttektir gæða- og/eða umhverfisstjórnunarkerfa (ISO 19011:2011)	25.5.2012	EN ISO 19011:2002 Athugasemd 2.1	Liðinn (31.5.2012)
CEN	EN ISO 22870:2006 Nándarrannsóknir (POCT) – Kröfur um gæði og hæfni (ISO 22870:2006)	5.10.2011		
CEN	EN 45011:1998 Almennar kröfur vegna aðila sem reka vöruvottunarkerfi (ISO/IEC Guide 65:1996)	16.6.2009		

⁽¹⁾ CEN: Avenue Marnix 17, B-1000 Bruxelles/Brussel, BELGIUM, sími +32 25500811, bréfasími +32 25500819 (<http://www.cen.eu>)
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ETSI: 650, route des Lucioles, F-06921 Sophia Antipolis, FRANCE, sími +33 492944200, bréfasími +33 493654716 (<http://www.etsi.eu>)

Athugasemd 1: Síðasti dagur ætlaðs samræmis er yfirleitt sami dagur og afturköllunardagurinn (date of withdrawal eða „dow“) sem evrópsku staðlasamtökin ákveða, en athygli notenda þessara staðla skal vakin á að sérstakar undantekningar geta verið frá þessu.

Athugasemd 2.1: Nýi (eða breytti) staðallinn hefur sama gildissvið og sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

Athugasemd 2.2: Nýi staðallinn hefur rýmra gildissvið en sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

Athugasemd 2.3: Nýi staðallinn hefur þrengra gildissvið en sá sem leystur er af hólmi. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi (að hluta), að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar að því er varðar vörur eða þjónustu sem falla undir gildissvið nýja staðalsins. Ætlað samræmi við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar gildir óbreytt að því er varðar vörur eða þjónustu sem falla áfram undir gildissvið staðalsins sem leystur er af hólmi (að hluta) en ekki undir gildissvið nýja staðalsins.

Athugasemd 3: Þegar breytingar eru gerðar er vísað til staðalsins með númerinu EN CCCCC:YYYY ásamt eldri breytingum, ef einhverjar eru, og nýju breytingunni. Staðallinn, sem leystur er af hólmi, er því EN CCCCC:YYYY ásamt áorðnum breytingum, ef einhverjar eru, en án nýju breytingarinnar. Tilgreindan dag hættir staðallinn, sem leystur er af hólmi, að gilda sem grundvöllur ætlaðs samræmis við grunnkröfur eða aðrar kröfur viðkomandi Sambandslöggjafar.

Athugið:

- Upplýsingar um hvernig nálgast má staðlana fást hjá evrópsku staðlasamtökunum eða staðlastofnunum einstakra ríkja, sjá skrá sem birtist í *Stjórnartíðindum Evrópusambandsins* samkvæmt 27. gr. reglugerðar (ESB) nr. 1025/2012 ⁽¹⁾.
- Evrópsk staðlasamtök gefa samhæfða staðla út á ensku (Staðlasamtök Evrópu, CEN, og Rafstaðlasamtök Evrópu, CENELEC, gefa staðla sína einnig út á frönsku og þýsku). Heiti samhæfðra staðla eru síðan þýdd á öll önnur tilskilin opinber tungumál Evrópska efnahagssvæðisins og fer þýðingin fram á vegum staðlastofnunar hvers lands. Framkvæmdastjórn Evrópusambandsins og EFTA-skrifstofan ábyrgjast ekki að staðlaheiti, sem borist hafa til birtingar í *Stjórnartíðindum Evrópusambandsins* eða EES-viðbæti við þau, séu rétt.
- Vísanir í leiðréttingar „.../AC:YYYY“ eru aðeins birtar til upplýsingar. Með leiðréttingu eru prentvillur, málvillur eða sambærilegar villur fjarlægðar úr texta staðals og þær geta varðað eina eða fleiri tungumálaútgáfur (ensku, frönsku og/eða þýsku) staðals sem evrópsk staðlasamtök hafa samþykkt.
- Þótt tilvísunarnúmer staðla séu birt í *Stjórnartíðindum Evrópusambandsins* og EES-viðbæti við *Stjórnartíðindi Evrópusambandsins* merkir það ekki að þeir séu til á öllum tungumálum Evrópska efnahagssvæðisins.
- Þessi skrá kemur í stað annarra slíkra sem birst hafa í *Stjórnartíðindum Evrópusambandsins* og EES-viðbæti við *Stjórnartíðindi Evrópusambandsins*. Framkvæmdastjórn Evrópusambandsins hefur uppfærslu hennar með höndum.

Nánari upplýsingar um samhæfða staðla og aðra evrópska staðla er að finna á eftirfarandi vefslóð:

http://ec.europa.eu/enterprise/policies/european-standards/harmonised-standards/index_en.htm

⁽¹⁾ Stjtið. ESB L 316, 14.11.2012, bls. 12